

<b><u>MEETING</u></b>
<b>COMMUNITY LEADERSHIP AND LIBRARIES COMMITTEE</b>
<b><u>DATE AND TIME</u></b>
<b>THURSDAY 7TH MARCH, 2019</b>
<b>AT 7.00 PM</b>
<b><u>VENUE</u></b>
<b>HENDON TOWN HALL, THE BURROUGHS, LONDON NW4 4BG</b>

Dear Councillors,

Please find enclosed additional papers relating to the following items for the above mentioned meeting which were not available at the time of collation of the agenda.

Item No	Title of Report	Pages
1.	MINUTES OF LAST MEETING	3 - 10
1.	ABSENCE OF MEMBERS (IF ANY)	
1.	DECLARATION OF MEMBERS' DISCLOSABLE PECUNIARY INTERESTS AND NON PECUNIARY INTERESTS (IF ANY)	
1.	REPORT OF THE MONITORING OFFICER (IF ANY)	
1.	PUBLIC COMMENTS AND QUESTIONS	11 - 14
1.	MEMBERS' ITEMS (IF ANY)	
1.	OUTCOME OF ANNUAL STRATEGIC CRIME NEEDS ASSESSMENT Assistant Director, Community Safety and Regulatory Services	15 - 40
1.	COMMUNITY RIGHT TO BID NOMINATION FOR ASSET OF COMMUNITY VALUE - COLLEGE FARM, FITZALAN ROAD, LONDON N3 3PG Community Engagement, Participation and Strategy Lead	41 - 54
1.	Q3 PERFORMANCE REPORT Head of Performance and Risk, Commissioning Group	55 - 64
1.	CLLC DELIVERY PLAN Assistant Director Community Safety and Regulatory Services	65 - 76
1.	COMMUNITY INFRASTRUCTURE SUPPORT CONTRACT	

1.	REFERRAL OF MOTION FROM FULL COUNCIL	77 - 80
1.	ANY ITEM(S) THE CHAIRMAN DECIDES ARE URGENT	

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# Decisions of the Community Leadership and Libraries Committee

21 November 2018

Members Present:-

AGENDA ITEM 1

Councillor Reuben Thompstone (Chairman)

Councillor David Longstaff (Vice-Chairman)

Councillor Charlie O-Macauley	Councillor Lachhya Gurung
Councillor Felix Byers	Councillor Jennifer Grocock
Councillor Reema Patel	Councillor Danny Rich
Councillor Sara Conway	Councillor Julian Teare

## 1. MINUTES OF LAST MEETING

Councillor Grocock asked for her name to be corrected on the front page of the minutes.

Some alignment errors were noted in relation to voting numbers on page 2.

Councillor Patel reported that there was an error in Item 3 of the minutes – ‘Barnet Community Library’ did not exist. She was a Trustee of Friern Barnet Community Library.

**Resolved** that the minutes were approved as an accurate record of the meeting subject to the above amendments.

## 2. ABSENCE OF MEMBERS (IF ANY)

None.

## 3. DECLARATION OF MEMBERS' DISCLOSABLE PECUNIARY INTERESTS AND NON PECUNIARY INTERESTS (IF ANY)

None.

## 4. REPORT OF THE MONITORING OFFICER (IF ANY)

None.

## 5. PUBLIC COMMENTS AND QUESTIONS (IF ANY)

None.

## 6. MEMBERS' ITEMS (IF ANY)

The Chairman invited Councillor Conway to speak to her Member's Item.

Councillor Conway reported that residents had raised concerns about access to libraries for children and young teenagers and the impact this could have on literacy development

and the community. Visiting figures for East Finchley, Hendon and Chipping Barnet libraries were not available. Reduced participation in the Summer Reading Scheme in Barnet was also a concern.

The Chairman noted that participation in the Summer Reading Scheme had decreased nationally over the past few years. A review of this would be brought to the Committee in March 2019.

The Divisional Director of Family Services noted that the Summer Reading Scheme had not been changed in 19 years and participant numbers had fluctuated since 2011. In 2017 and 2018 additional events had been run alongside the scheme and there had been an increase in uptake of 36%.

Barnet Council was looking at new ways to get children to take up the challenge.

After discussion and consideration of the item the Chairman moved to the vote on the recommendation.

**1. That the Committee's instruction relating to this Member's Item are requested.**

**Resolved** - the Committee unanimously agreed to receive a report in March 2019 to review the changes in the library service.

**7. NOMINATION FOR ASSETS OF COMMUNITY VALUE (IF ANY)**

None.

**8. BUSINESS PLANNING REPORT**

The Chairman introduced the report and supplementary appendix, *Library Service Fees and Charges Amendments for 2019/20* from the Strategic Director for Environment.

A Member enquired about paragraph 2.16 of the report and how the money allocated for the Voluntary, Community and Faith Sector (VCFS) had been spent. The Interim Assistant Director, Strategy and Communications responded that there were three lots as part of the contract: brokerage and infrastructure, the Barnet Community Directory and a volunteering brokerage.

A Member enquired how the contract, which would finish in two years' time would be sustainable beyond this time. The Interim Assistant Director, Strategy and Communications stated that the contract been re-let in July to Inclusion Barnet for a further two years. Currently alternative funding pots were being considered.

A Member spoke in relation to paragraph 2.18 of the report: nationality checking for EU citizens was critical; there was concern that people would not have support to sort out their papers before the end of March 2019 in advance of the proposed Brexit.

The Member was also concerned about the loss of £110k funding a year due to the contract being awarded to a new provider from December 2018. The Head of the Registration and Nationality Service at Barnet responded that the role of local authorities in future nationality checking was not yet clear but a continuation of the current checking service looked likely. The landscape was frequently changing and as soon as he had

more information he would circulate this to all Barnet Council Members. Information would also be available on the Barnet website for residents shortly.

**Action: Head of Registration and Nationality Service**

The Chairman moved to the vote on each of the officer's recommendations:

- 1. That the Committee consider the Corporate Plan (Appendix A) and the Corporate Plan Priorities in Appendix B for referral to Policy and Resources Committee before adoption by Full Council.**

For (approval) – 6

Against (approval) – 4

**Resolved** that the Corporate Plan and the Corporate Plan Priorities were noted and agreed for referral to Policy and Resources Committee before adoption by Full Council.

- 2. That the Committee approve the additional Committee Priorities as set out in Appendix B.**

For (approval) – 6

Against (approval) – 4

**Resolved** that the additional Committee Priorities as set out in Appendix B were approved.

- 3. That the Committee consider the MTFs proposals that relate to the Committee as set out in Appendix C after having considered the initial equalities impacts and refer their comments to Policy and Resources Committee for eventual decision by Council.**

For (approval) – 6

Against (approval) – 4

**Resolved** that the Committee considered the MTFs proposals that relate to the Committee (Appendix C) after having considered the initial equalities impacts and referred their comments to Policy and Resources Committee for eventual decision by Council.

- 4. That the Committee consider the savings proposals for the next financial year as set out in Appendix C subject to the initial equalities impacts and refer them to Policy and Resources Committee for consultation and eventual decision by Council.**

For (approval) – 6

Against (approval) – 4

**Resolved** that the MTFs proposals were considered and their comments referred to Policy and Resources Committee for eventual decision by Council.

- 5. That the Committee approve the fees charges listed at Appendix D and refer them for noting to Policy and Resources Committee.**

For (approval) – 6  
Against (approval) – 4

**Resolved** that the fees and charges (Appendix D) were noted and referred for noting to Policy and Resources Committee.

## **9. COMMUNITY PARTICIPATION STRATEGY. BARNET TOGETHER: ACTION PLAN 2018**

The Chairman introduced the report and noted that Appendix One (Barnet Together Action Plan 2018) had been published on the morning of the meeting. He asked the Committee whether they were satisfied that they had had time to fully consider this paper and were happy to proceed with decision making. The Committee members unanimously agreed that they had read the documents fully and would not need to defer the item.

A Member stated that she would welcome recognition of the stress the Voluntary, Community and Faith Sector (VCFS) was currently under due to it picking up previous state-led services. She added that it would be helpful to have updates from this sector at CLLC meetings. There appeared to be an over-reliance on the same groups and it was important to ensure that the sector felt supported and was working well.

The Interim Assistant Director, Strategy and Communications reported that the local authority had commissioned research into the challenges faced by the voluntary sector - she would feed back to the Committee on this at a future meeting. She added that the Communities Together Network had been set up to facilitate organisations being in contact with one another. A plan was in place to invite VCSF partners to present at the next CLLC meeting to give an update on their plans for the next two years of the contract.

A Member asked about support for frontline workers in the sector, particularly in relation to their mental health. The Interim Assistant Director, Strategy and Communications reported that this was being considered at Barnet. She would report back to the Committee in the future with further information.

**Action: Interim Assistant Director, Strategy and Communications**

A Member asked how Barnet Council ensured it was working efficiently together with the VCSF sector. The Interim Assistant Director, Strategy and Communications reported that internal networks were in place within the local authority to ensure work was not being duplicated. They also met frequently with the sector. In addition to this the new providers would be creating their own networks for joint working.

The Chairman moved to the vote on the officer's recommendation:

- 1. That the Committee agree to the implementation of the Barnet Together Action Plan 2018.**

In favour of the above recommendation – unanimous.

**Resolved** - that the Barnet Together Action Plan 2018 was agreed.

## 10. PREVENT AND COMMUNITY ENGAGEMENT UPDATE

The Chairman introduced the report. He noted that pages 85-100 of the report were exempt from the press and public - a motion should be moved to exclude press and public if these were discussed.

The Assistant Director for Community Safety and Regulatory Services (CSRS) noted that the detailed action plan had been left in the report in error. Also on page 55 of the main report the appendices should not have been referred to.

A Member asked about the Residents' Perception Survey and why it was on hold. The Interim Assistant Director, Strategy and Communications stated that the last one had been carried out in Spring 2017 and funding was being sought for future surveys. Annual surveys were not the standard approach of many local authorities and other mechanisms, such as engagement events, were being considered.

A Member asked for clarification of the high number of referrals into Channel having been people with mental health issues or learning difficulties and whether Barnet Council was linking in with psychiatrists and crisis teams locally. The Prevent Coordinator stated that data showed that those at risk of radicalisation had a high preponderance of mental health or learning difficulties; a member of Barnet Haringey NHS Trust and an officer from Adult Safeguarding attended every meeting of the Channel Panel. Also NHS England had produced national guidance in 2017 and there was a strict timeline for Channel referrals to avoid delay.

The Chairman moved to the vote on the Officer's recommendations:

1. **The CLLC to comment and note the progress made in delivering Barnet's Prevent Strategy.**
2. **The CLLC to comment and note the progress achieved against the Strategic Review of Prevent Delivery (2017 to 2020).**
3. **The CLLC to agree to a further annual update to be provided in November 2019.**

Approval of the above recommendations was unanimous.

**Resolved** – the Committee commented on and noted the report and agreed to receive a further update in November 2019.

## 11. QUARTER 2 2018/19 COMMUNITY LEADERSHIP AND LIBRARIES PERFORMANCE REPORT

The Chairman introduced the report.

A Member asked for clarification on the reason for the 'amber' status for two of the priorities on page 103. The Assistant Director for Community Safety and Regulatory Services noted that increased reporting was not a sign that the community was less safe.

The Chairman moved to the vote on the Officer's recommendations.

- 1. The Committee is asked to review the financial, performance and risk information for Q2 2018/19 and make any referrals to Policy and Resources Committee or Financial Performance and Contracts Committee in accordance with the terms of reference of these Committees.**

The Committee voted unanimously in favour of the above recommendation.

**Resolved** – the Committee reviewed the performance report and did not make any referrals to Policy and Resources Committee or Financial Performance and Contracts Committee.

## **12. PROGRESS REPORT ON THE PARTNERSHIP RESPONSE TO PERSISTENT ANTI-SOCIAL BEHAVIOUR HOTSPOT LOCATIONS**

The Chairman introduced the report. A PowerPoint presentation was also tabled.

The Assistant Director of Community Safety and Regulatory Services (CSRS) outlined the multi-agency approach to anti-social behaviour (ASB) that had been carried out in Burnt Oak.

A Member noted that it was excellent to see community partners working together with great success but enquired how this could be sustained as it had required huge effort and cost. The Assistant Director of CSRS responded that her team was in regular contact with the Streetscene team which inspected the area weekly. The police were also aware of the plan and were monitoring the area. There was also greater engagement with the local community which helped with the monitoring, including displacement of the street drinking and other antisocial behaviour. There was currently more input into the area and this would need to be reviewed again in the near future. The Assistant Director of CSRS expressed her gratitude to the Ward Councillors for their help.

Councillor Conway reported that she had objected on behalf of residents to an application to sell alcohol in the area (and will be doing so again as another one has recently been put in) but that the Licensing Sub-Committee had been unable to take any action. So it was proposed at the most recent Licensing Committee meeting to review policy, specifically to look at cumulative impact zones so that new licenses could be considered in the context of the wider area. The police are also interested in assessing this approach. A report is expected to be brought back to the Licensing Committee in early 2019.

A Member enquired what could be done about repeated fly-tipping at Montrose park and Watling Park. The Assistant Director of CSRS reported that Barnet had a strong relationship with Community Payback and was seeking the support of the probation services for continued work on fly-tipping. Also the use of CCTV for all Barnet parks was being investigated.

A Member enquired how long the process had taken in setting up the Public Space Protection Order. The Strategic Lead stated that the idea had initially been discussed two years ago but once agreed it had taken around three months to mobilise all the partners into action.



A Member reported that the bicycle rack in Burnt Oak, as pictured on the front page of the PowerPoint presentation, needed repair. The Assistant Director of CSRS would feed this back.

**Action: Assistant Director of Community Safety and Regulatory Services**

A Member recommended the 'Friends of the Parks' schemes as a way of helping to improve Barnet parks.

The Chairman moved to the vote on the Officer's recommendations.

1. **To note the multi-agency approach taken to tackling anti-social behaviour and environmental crime in the Burnt Oak area, including the implementation and enforcement of Barnet's first Public Space Protection Order zone.**
2. **To endorse a continuation of this same approach to tackling anti-social behaviour and environmental crime in the Edgware and Childs Hill areas.**

The Committee voted unanimously in favour of the above recommendations.

**Resolved** – the report was noted and a continuation of the same approach was approved for the Edgware and Childs Hill areas.

### **13. COMMUNITIES TOGETHER NETWORK ANNUAL REPORT 2018**

The Chairman introduced the report.

There were no questions from Members. The Chairman moved to the vote on the Officer's recommendations.

1. **That the Committee note the Communities Together Network Annual Report 2017/18 and approve its publication on the Council's website.**

The above recommendation was unanimously approved.

**Resolved** – the report was noted and it was agreed that it could be published on the Council's website.

### **14. COMMUNITY LEADERSHIP AND LIBRARIES COMMITTEE FORWARD WORK PROGRAMME**

The Chairman introduced the Forward Work Programme, November 2018-March 2019.

Further to a discussion the Chairman moved to the vote on the Forward Work Programme.

**Resolved** – the Forward Work Programme November 2018-March 2019 was approved.

**15. ANY ITEM(S) THE CHAIRMAN DECIDES ARE URGENT**

A Member asked about possible shared learning in light of the recent fire at Willow House. The Chairman noted that he had already enquired about this and the matter was likely to be discussed at Policy and Resources Committee.

The meeting finished at 8.25 pm

**COMMUNITY LEADERSHIP AND LIBRARIES COMMITTEE**  
**Thursday 7 March 2019**

**ITEM 5 – PUBLIC QUESTIONS AND COMMENTS**

**Note**

At the meeting a total of 30 minutes is available for public questions and comments. The questioner may ask one supplementary question at the meeting which will be answered without discussion. The supplementary question must be relevant to the original question put to the Chairman.

Public Comment - up to 3 minutes per comment

Agenda Item No	Public Comment Request
Item 7 - Outcome of annual Strategic Crime Needs Assessment	Ms Barbara Jacobson
Item 10 – CLLC Delivery Plan	Ms Barbara Jacobson
Item 8 – Nomination for Asset of Community Value – College Farm	Mr Mick Crick


Qn No	Agenda Item No	Raised By	Question Raised	Answer

AGENDA ITEM 5

1.	<b>Item 7 - Outcome of annual Strategic Crime Needs Assessment</b>	Ms Barbara Jacobson	What consideration has been given to the role libraries could play in preventing crime, for example by providing a safe and interesting environment for children?	<p>The Library Service provides a wide range of activities for children of all ages. These include regular weekly groups and targeted or one-off sessions such as those developed for the 2019 Year of Learning. The Library Service also provides a number of volunteering opportunities for young people both to support the annual summer reading challenge and as part of the Duke of Edinburgh Award scheme. There are currently 22 such volunteers working with libraries in the borough. These activities are part of a wider network of positive activities available to children and young people.</p> <p>The Library Service also works closely with local police and community safety colleagues and a number of libraries including Hendon, Chipping Barnet and Golders Green have hosted police drop-in sessions.</p>
2.	<b>Item 8 - Community Right to Bid Nomination for Asset of Community Value - College Farm</b>	Ms Barbara Jacobson	By refusing to give College Farm ACV status, the council will be denying the community the opportunity to restore and re-open the farm for everyone's benefit. The council claims to encourage residents' engagement and action. For example, Item 10 states it is 'focusing on the strengths of the community and what they can do to help themselves and each other, so why would the council want to deprive residents of this opportunity, especially when it does not cost the council money?	An asset of community value (ACV) is land or property of importance to a local community which is subject to additional protection from <a href="#">development</a> under the <a href="#">Localism Act 2011</a> . The Council has a quasi-judicial role in implementing this Act at a local level as it must assess whether a nomination meets the criteria set out in the legislation. In this instance, the nomination does not meet the criteria set out in the Localism Act 2011. The report details the reasons for why it does not meet the criteria.
3.	<b>Item 10 – CLLC Delivery Plan</b>	Ms Barbara Jacobson	The only action in this item relating to libraries is listed as an 'Additional Priority'. Why is it an afterthought rather than of the same importance as the other priorities?	The priorities in the committee delivery plan are taken directly from the corporate plan. There is not a specific priority in relation to libraries in the corporate plan and because it is a priority for the committee it has been added as an additional priority, agreed at the November committee meeting, and has the same level of importance as those taken from the corporate plan.

4.	<b>Item 10 – CLLC Delivery Plan</b>	Ms Barbara Jacobson	<p>The delivery plan for libraries states ‘Continuing to maximise access to libraries through a technologically and digitally enabled service that serves our communities’. Since access to the library is restricted by technology and thus does not serve the community fully, what does this statement mean and what are the specific ways in which you plan to accomplish this?</p>	<p>The deployment of self-service opening technology has enabled the council to extend library opening hours so that libraries are now open for an additional 170 hours per week including early mornings and late evenings in all libraries Monday to Friday as well as extending Sunday morning opening in four libraries. The digital library of electronic resources (e-books, eAudiobooks, e-magazines, e-newspapers and online reference databases continues to grow providing increased access to library services outside physical library buildings.</p> <p>We are also in the process of upgrading our Library Management System which includes a significantly improved customer interface with the ability to pay for items online, receive notifications of items about to go overdue and to place reservations directly from the catalogue. This will be launched on 21 March 2019. Alongside this system we are also introducing an online booking system through which customers will be able to hire community rooms in libraries and to book events and activities.</p>
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	<p style="text-align: right;">AGENDA ITEM 7</p> <p style="text-align: center;"><b>Community Leadership and Libraries Committee</b></p> <p style="text-align: center;"><b>7 March 2019</b></p>
<p style="text-align: right;"><b>Title</b></p>	<p><b>Outcome of annual Strategic Crime Needs Assessment</b></p>
<p style="text-align: right;"><b>Report of</b></p>	<p>Councillor Thompstone, Chairman of the Community Leadership and Libraries Committee</p>
<p style="text-align: right;"><b>Wards</b></p>	<p>All</p>
<p style="text-align: right;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: right;"><b>Urgent</b></p>	<p>No</p>
<p style="text-align: right;"><b>Key</b></p>	<p>No</p>
<p style="text-align: right;"><b>Enclosures</b></p>	<p>None</p>
<p style="text-align: right;"><b>Officer Contact Details</b></p>	<p>Kiran Vagarwal, <i>Strategic Lead - Safer Communities Environment Commissioning Group</i> <a href="mailto:Kiran.vagarwal@barnet.gov.uk">Kiran.vagarwal@barnet.gov.uk</a> Tel 0208 359 2953</p> <p>Peter Clifton, <i>Community Safety Manager</i> <a href="mailto:Peter.clifton@barnet.gov.uk">Peter.clifton@barnet.gov.uk</a> Tel: 0208 359 3120</p>

## Summary

This report provides the Community Leadership and Libraries Committee (CLLC) with a summary of the findings of the annual Community Safety Strategic Assessment.

The Strategic Assessment is an annual review of the patterns of crime and antisocial behaviour. The strategic assessment fulfils the partnership responsibility under sections 5,6, and 7 Of the Crime and Disorder Act 1998 to conduct an annual review of the levels and patterns of crime and disorder. The findings of the Strategic Assessment (together with results from consultation exercises) will help inform the annual refresh of Barnet's 2015-2020 Community Safety Strategy.

The 2015-2020 Community Safety Strategy is produced and delivered in line with the statutory duty under S6 Crime and Disorder Act 1998 the Barnet Safer Communities Partnership ('BSCP' or 'the Partnership') produces and implements a partnership strategy for reducing crime and anti-social behaviour. The Strategy focuses on working in partnership with our local community, businesses and partners; supporting victims of crime, managing offenders to reduce their reoffending and directing partnership resources to the high crime.

## Recommendations

- 1. That the Community Leadership Committee (CLC) note and comment on the findings of the Community Safety Strategic Crime Needs Assessment.**
- 2. That the Community Leadership Committee note the progress made by the Safer Communities Partnership on delivering the 2017/18 objectives of the Community Safety Strategy.**



## 1. WHY THIS REPORT IS NEEDED

- 1.1 In line with the statutory duty under S6 Crime and Disorder Act 1998 the Barnet Safer Communities Partnership ('BSCP' or 'the Partnership') produces and implements a partnership strategy for reducing crime and anti-social behaviour.
- 1.2 The 2015-2020 Barnet Community Safety Strategy focuses on working in partnership with our local community, businesses and partners; supporting victims of crime, managing offenders to reduce their reoffending and directing partnership resources to the high crime and ASB areas in the borough.
- 1.3 The statutory duty also includes the production of an annual strategic crime needs assessment which analyses performance of the strategy and seeks to understand any changing or emerging crime and trends.
- 1.4 This report provides a summary of the findings of the annual strategic crime needs assessment, the emerging issues and the annual update to the Safer Communities Partnership Board on the progress made in delivering Barnet's Community Safety Strategy.

### **Background context**

- 1.5 The BSCP is a statutory Community Safety Partnership set up under Section 5-7 of the Crime and Disorder Act 1998. Partners are required to work together to protect their communities from crime and help people feel safer, work out how to deal with local issues like anti-social behaviour, drug and alcohol misuse and reoffending and annually assess local crime priorities, consulting with partners and the local community about how to deal with them.
- 1.6 Sections 5, 6 and 7 of the act stipulates that the responsible authorities for a local government area must formulate a strategy for the reduction of crime and disorder in the area and must carry out an annual review of the levels and patterns of crime and disorder.
- 1.7 The Community Safety Strategic Assessment is the annual review of crime levels and patterns and will inform the annual refresh of the 2015-2020 Community Safety Strategy and supporting action plan. As well as considering patterns of crime and disorder the assessment also considers the implementation of the 2015-2020 strategy against the priority objectives within that strategy.

## Strategic Priorities

### Overarching objectives:

- 2.1 The 2015-2020 Community Safety Strategy has four overarching objectives:
- To provide a victim centred approach to victims of crime and anti-social behaviour.
  - To maintain reductions in crime and anti-social behaviour.
  - To improve the perception of Barnet as a safe place to live, work and visit.
  - The Safer Community partnership ensures the safeguarding of children and vulnerable adults affected by crime, anti-social behaviour and substance misuse.

### Priority outcomes:

- 2.2 To work towards these objectives the Partnership committed it will work towards the following outcomes:
1. Residents and businesses feel confident that the police and council respond to crime and ASB in their area.
  2. Residents and businesses are engaged and informed about community safety and the action we have taken in their area.
  3. The Safer Communities Partnership prevents violence against women and girls, improves outcomes for victims and their children and holds perpetrators to account.
  4. The Safer Communities Partnership provides a co-ordinated multiagency response to violence, vulnerability and the criminal exploitation of children and vulnerable adults.
  5. Sustained reductions in offending and re-offending.
  6. Sustained reductions in high-volume crime types (for Barnet this will be Burglary).
  7. The Safer Communities partnership supports the boroughs diverse communities by ensuring there are effective and wide-ranging partnerships in place between the local authority, statutory and non-statutory partners, community groups and faith institutions that help mitigate risks from terrorism, extremism and hate crime.

## Summary findings of the Strategic Crime Needs Assessment

3.1 The following areas are covered in this summary:

- Barnet's overall crime rate and trends
- Crime levels in the last 12 months
- Performance, trends and key partnership activity for each of the 7 priority objectives of the Safer Communities partnership strategy

### Overall Crime rate and long-term trends

3.2 Barnet continues to be a safe place to live work and visit. The overall rate of crime in Barnet in the last 12 months<sup>1</sup> 66 per 1000 residents - this is the 8<sup>th</sup> lowest out of all 32 London boroughs and 28% lower than the London Average. The rate of Violent crime is even lower: Barnet had the 2<sup>nd</sup> lowest rate of Violence with Injury out of the 32 boroughs with 5.6 offences per 1000 population (35% lower than the average for London).

3.3 In addition to having a low crime rate compared to other areas Barnet has also seen a long term downward trend in the volume of crime over the years - from a peak of 35,000 offences in 2005, to under 28,000 offences in 2018<sup>2</sup>.

### Crime levels in the last 12 months<sup>3</sup>

3.4 Against the backdrop of long term reductions in crime levels and relatively low rates of crime compared to other areas, Barnet did see an increase in the number of offences during the last 12 months. There were 26,902 offences in Barnet in the 12 months up to March 2018, a 4% increase compared to the previous year.

3.5 It should be noted that during the same period the crime levels in London increased by 6%, an increase of 2 percentage points greater than the increase seen in Barnet.

3.6 During this last 12-month period, crime types which have risen include:

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<sup>1</sup> 12 months to March 2018

<sup>2</sup> 12 months up to March 2018.

<sup>3</sup> 12 months to March 2018.

- 54% increase in Robbery offences.
- 35% increase in fraud and forgery offences
- 26% increase in Residential Burglary
- 15% increase in sexual offences

3.7 Crime types which have fallen include:

- Business and Community Burglary has decreased by 31%
- Drug offences are down by almost 20%
- 'Other Violence' has fallen by 12%
- Motor Vehicle Interference & tampering decreased by almost 10%
- Theft from Shops is down by 9%
- Assault with Injury has decreased by almost 5%

3.8 The table below shows the volume of different crimes in Barnet for 2017/18 compared to 1 year ago and 5 years ago.

	2012/13	2016/17	2017/18	% change vs. one year ago	% change vs. 5 years ago
Robbery	1075	463	714	54.2%	-33.6%
Theft from motor vehicle	3032	2360	2514	6.5%	-17.1%
Burglary	4804	3297	3583	8.7%	-25.4%
Theft of motor vehicle	700	809	1230	52.0%	75.7%
Criminal damage	1885	2190	2126	-2.9%	12.8%
Theft from person	735	695	794	14.2%	8.0%
Violence with injury	1437	2229	2174	-2.5%	51.3%

## Delivering the Community Safety Strategy

**Priority: Residents and businesses feel confident that the police and council respond to crime and ASB in their area**

### 4.1 Performance

- Barnet residents made 8,268 ASB related calls to police in the last 12 months<sup>4</sup>; 196 of these were repeat callers.
- These figures represent a 10.9% reduction in total ASB calls and 12.9% reduction in repeat ASB calls compared to one year ago.
- According to the Residents Perception survey<sup>5</sup> 60% are very or fairly satisfied that police and council are dealing with crime and ASB in their local area and residents top ASB concerns are: 'rubbish and litter lying around' (44%), followed by 'people using or dealing drugs' (31%).
- There has been an increase reports relating to environmental crimes – including littering, Flytipping and illegal encampments

### 4.2 Key Partnership Activity

- 4.3 The Barnet Safer Communities Partnership has been working with the police, council and other partner agencies to deliver a coordinated response to repeat anti-social behaviour locations, supporting repeat victims and tackling persistent anti-social behaviour.
- 4.4 This Barnet approach puts victims at the heart of the response to ASB and delivers enhanced multi-agency interventions to bring relief neighbourhoods suffering from persistent and complex anti-social behaviour problems - including street drinking, substance misuse issues, littering and fly-tipping.
- 4.5 This work is facilitated and driven through a multi-agency problem solving panel which meets regularly to review the most persist and complex ASB cases. This panel is known as the Community Safety Multi-Agency Risk Assessment Case Conference (CS MARAC<sup>6</sup>). By Q4 of

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<sup>4</sup> To the 4<sup>th</sup> April 2018

<sup>5</sup> Autumn 2017

<sup>6</sup> The CS MARAC is made up of a core group of officers from across the partnership including: Barnet Community Safety Team, Police, Family Services (Youth Offending Service, Social Care), Family First and schools representative, Barnet Homes, Social Landlords, the National Probation Service, Victim Support and Mental Health Services.

2017/18 the CS MARAC coordinated interventions across an average of over 30 ASB cases per month.

- 4.6 The Safer Communities Partnership has been taking action against littering and fly-tipping. The interventions have included: i) publicity campaigns and neighbourhood based engagement work to raise awareness of the enforcement approach and deter littering and fly-tipping; and ii) enforcement action against those identified as being responsible.
- 4.7 In the 12 month April 2017 – March 2018 there were 4134 FPNs issued for littering (an increase of 40% on the previous year), 652 issued for fly tipping (an increase of 570% on the previous year) and 372 issued for Section 34 Duty of Care Offences. In addition, during 2018 the council seized two vehicles identified as being involved in fly-tipping and a business was ordered to pay nearly £10,000 in fines and costs after a successful prosecution by Barnet council.

**Priority: Residents and businesses are engaged and informed about community safety and the action we have taken in their area**

### 5.1 Performance

- Crime remains the top community concern – In the Residents Perception Survey (RPS), Crime was rated as the top overall concern (39%) followed by lack of affordable housing (38%).
- Barnet residents want to be informed – the Public Attitude Survey (PAS) results show that 41% of residents feel well informed about local police activities over the last 12 months up to September 2018
- Barnet residents are confident the police listen to local concerns –73% agreed that the police listen to the concerns of local people
- Contacting their local ward officer- 27% of Barnet residents said they know how to contact their local ward officer
- Doing a good job- 70% of Barnet residents over the 12 months up to September 2018 agreed that the police do a good job in their local area

### 5.2 Key partnership activity

- 5.3 The Barnet Safer Communities Partnership has commissioned Victim Support to deliver a local “ASB and Victim Support Project” with the aim of supporting victims and witnesses of anti-social behaviour (ASB) and keeping them informed of the actions being taken.
- 5.4 During 2017/18 this project supported 79 victims of anti-social behaviour. A survey conducted with clients exiting the support service found a client satisfaction rate of 100%<sup>7</sup>
- 5.5 The Barnet Safer Communities Partnership has invested in the OWL (Online Watch Link) system to help keep the community safe and updated with the latest crime prevention advice from the police and Neighbourhood Watch. The early signs are encouraging – over 12,500 residents are signed up to OWL, and linked to over 2,700 Neighbourhood Watches across the borough.
- 5.6 In a survey conducted in Q2 of 2018/19, asking people how well their local police Safer Neighbourhood Team keeps them informed, 50% of people responded positively – the third highest positive response rate out of all 32 London boroughs. It is likely that the adoption, implementation and use of the OWL system has contributed to this strong performance.

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<sup>7</sup> Based on survey of 24 clients exiting the service in Q1 and Q2 2018/19

**Priority: The Safer Communities Partnership prevents violence against women and girls, improves outcomes for victims and their children and holds perpetrators to account**

## 6.1 Performance

- Barnet's rate of domestic violence and abuse is 13 per 1,000 population. This is the 4<sup>th</sup> lowest rate of the 32 London boroughs.<sup>8</sup>
- There has been an increase of 12% in domestic abuse (violence with injury) offences recorded by the police compared to the previous year.
- Sanction detection rates for domestic abuse (violence with injury) decreased from 32% in 2017 to 23% in 2018 (9% reduction).<sup>9</sup>
- Sanction detection rates for rape have fallen from 7.9% in 2017 to 2.6% in 2018<sup>10</sup>
- Domestic Violence and Sexual Offences over the last 12 months is estimated to cost Barnet £63,831,915<sup>11</sup>
- The number of referrals made to the Domestic Violence Multi-Agency Risk Assessment Conference (DV MARAC) in 2018 has increased by 11.4%.<sup>12</sup>
- The percentage of repeat cases at the MARAC increased from 10.4% in 2017 % to 11.1% in 2018.<sup>13</sup>

6.2 An assessment of the DV MARAC referrals over a 12-month period<sup>14</sup> showed that:

- 97% of victims referred to the DV MARAC are female.
- Between 31-40 years old is the peak age range for both Victims and Perpetrators linked to the DV MARAC caseload. The rate is almost more than double any other age range.
- 17% of victims in the cohort had a mental health issue and 11% had a substance misuse issue.
- 95% of perpetrators at the DV MARAC were male
- 8% of the perpetrators had a mental health issue and 35% had a substance misuse issue.

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<sup>8</sup> 12 months up to September 2017.

<sup>9</sup> 12 months up to March 2018.

<sup>10</sup> 12 months to March 2018

<sup>11</sup> 12 months to March 2018. Source: Open Barnet

<sup>12</sup> 12 months to June 2018 compared to 12 months to June 2017.

<sup>13</sup> 12 months to June 2018

<sup>14</sup> 12 months to June 2018



## Key Partnership Activity

6.3 Partner organisations in the borough work together to respond to VAWG with the aim of preventing it and reducing the harm it causes to victims, their families and the wider community. This work is focused on:

- i. Preventing Violence against women and girl;
- ii. Improving outcomes for victims and their children
- iii. Holding perpetrators to account
- iv. Enhancing joint working practices between agencies

6.4 This work has included:

- Barnet Council's continued funding of specialist services for victims of DVA and VAWG; this includes refuge provision, IDVA Service and the Domestic Violence MARAC.
- Between April 2017 and March 2018 Solace Women's Aid received 1144 referrals to Barnet's IDVA service, 40 referrals for our refuge service and our DV MARAC, delivered by Hestia, received 308 referrals with 261 children within these households.
- In 12 months to January 2018, 539 Domestic Abuse perpetrators were identified and proceed against with either charges or cautions. In the 12 months to January 2019, 501 perpetrators were charged or cautioned.
- Barnet council commission RISE Mutual CIC to deliver an adult and young people's perpetrator service to support perpetrators in changing their behaviour.
- Barnet's One Stop Shop (OSS) is a drop-in service for early intervention and advice for victims of DVA and VAWG. The OSS which is delivered by Barnet Homes (with partners including Barnet council, Victim Support, Jewish Women's Aid, Solace Women's Aid, private solicitor firms, Barnet Magistrate and Cyber Care) has provided advice and support to 456 victims of Domestic Abuse in the 12 months to March 2018.

**Priority: The Safer Communities Partnership provides a co-ordinated multiagency response to violence, vulnerability and the criminal exploitation of children and vulnerable adults (VVE)**

## 7.1 Performance

### Overall trends in reported levels of Violent Crime

- 7.2 In the years following 2014 there had been an upward trend in the volume of reported violent crime in London<sup>15</sup>, a trend which was reflected in Barnet as well. However, for the first time in a number of years the number of Violent Crime fell in Barnet during the last year; there were 2174 Violence with Injury Offences in Barnet between April 2017 and March 2018 – a reduction of 2.5%.
- 7.3 It is also important to note that Barnet remains one of the safest boroughs in London with the 2<sup>nd</sup> lowest rate of violent crime with injury per 1000 population out of all 32 London boroughs – an improvement from one year ago at which point Barnet had the 3<sup>rd</sup> lowest rate of violent crime with injury.

### Trends in Serious Youth Violence

- 7.4 Barnet is one of London's safest boroughs in which to live and work with the 2<sup>nd</sup> lowest rates of violent crime<sup>16</sup> in London. However, although small in number there have been some significant issues in terms of gangs and serious youth violence. As at July 2018, 72 young people in Barnet were being supervised by the Youth Offending Team on statutory orders and of these approximately 20% are believed to be gang-involved. Analysis of Vulnerable Adolescents<sup>17</sup> data found that as at April 2018, of 114 identified vulnerable adolescents in Barnet approximately 31% were identified as being, or at risk of being, criminally exploited by gangs.<sup>18</sup>

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<sup>15</sup> It is believed that some of the increase is accounted for by changes in reporting and recording practices

<sup>16</sup> In the 12 months to March 2018, Barnet had the 2<sup>nd</sup> lowest rate of Violence with Injury out of the 32 boroughs with 5.6 offences per 1000 population (35% lower than the average for London).

<sup>17</sup> Vulnerable Adolescents being defined as being known to one of the following cohorts: YOT, MASE, Missing cohort, At risk of criminal or sexual exploitation

<sup>18</sup> See:

<https://barnet.moderngov.co.uk/documents/s47807/Family%20Service%20Community%20Safety%20Board.pdf>

7.5 Over the last 12 months (to March 2018) in Barnet there have been reductions in Violence with Injury, the number of people aged under 25 years injured by knife crime and the number of gun discharges:

- 2.5% reduction in Violence with Injury Offences (from 2229 to 2174)
- 4% reduction in Knife injury (non DV) crimes when the victim is under 25 years old (from 49 offences to 47)
- 89% reduction in gun discharges crime (from 9 to 1)

### 7.6 Key partnership activity

7.7 During 2017/18 Barnet has launched its REACH Team focusing on engaging and supporting vulnerable young people. The Barnet REACH (Resilient, Engaged, Achieving Children) Team, based within Family Services, aims to work with young people to reduce their risk of, and vulnerability to, engaging in gangs, serious youth violence, child sexual exploitation, missing episodes and related vulnerabilities. It is a wraparound service in which a single assessment of risks and needs, leading to a single multi-agency plan and reviewing process, is being piloted to test the benefits of:

- A smaller, multi-skilled and multi-professional team to lead in the delivery of support to high risk/high vulnerability adolescents
- A single comprehensive assessment of need and risk
- A single multi-agency and outcomes-focussed plan
- A single monitoring and review process

7.8 REACH seeks to improve the educational and well-being outcomes for young people and families with complex needs. Its multi-disciplinary services and partners include clinical psychologists, police, education, health, and MAC-UK (outreach partner). The aim is to co-produce services to responsively meet the needs these young people and their families.

7.9 During 2017/18 the REACH project has been working with an average of 26 vulnerable young people each quarter as well as the siblings of those young people. Those being worked with display all or some of the following vulnerabilities: Child sexual exploitation; Gang Serious Youth Violence/offending (GSYV); Missing persons episodes; Harmful sexualised behaviour.

7.10 In addition Family Services have overseen the delivery of preventative school engagement work. Together, the REACH project and the school engagement activity work to prevent young people from becoming involved in gangs in family, school and community settings.

## Priority: Sustained Reductions in Offending and Re-offending

### 8.1 Performance

- According to the Ministry of Justice in July 2018; the proven adult re offending rate in Barnet is 26.3% for Barnet – this is an increase compared to the same period the previous year.
- Offenders taken on by the Integrated Offender Management (IOM) scheme are demonstrating a 28% reduction in their offending rate.<sup>19</sup>

### 8.2 Partnership activity

8.3 Within the Barnet IOM team, the Barnet Safer Communities Partnership agencies work together to: a) identify the most prolific and high harm repeat offenders committing crime in Barnet; b) put in place supportive interventions to help the offender break out of the cycle of reoffending; and c) maximise the speed with which those offenders which do reoffend are caught and brought to justice

8.4 Under the Safer Communities Partnership Board the Barnet Enhanced Reducing Offending Project is working to enhance the effectiveness of the Barnet Integrated Offender Management scheme (IOM) and strengthen the wider partnership approach to reducing offending.

8.5 During 2018 this project, supported by a full time Reducing Reoffending Partnership Coordinator, the partnership has worked to:

- Increase the degree of multi-agency co-located working within the IOM team
- Enhance partnership Information Sharing to support the identification of offenders, assessment of offenders' criminogenic needs, and the development of effective inter-agency intervention plans. This work has been underpinned by a new Information Sharing Agreement
- Refresh the cohort selection process – an updated referral process has been put in place which has resulted in an increase in the range of agencies making referrals into the IOM. The ECINS<sup>20</sup> partnership information system is being introduced to

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<sup>19</sup> Based on a comparison the rate of proven reoffending for offenders in the 12 months before joining the IOM and after joining the IOM (date up to November 2018).

<sup>20</sup> ECINS is a secure, encrypted system designed to facilitate the collaboration and information sharing within multi-agency partnerships

provide a secure information sharing platform for the panel meetings.

- Develop and strengthening the Resettlement Referral Pathways - Including accommodation, Employment training and education, mental health, physical health, substance misuse and social needs.

### **Priority: Sustained Reductions in High-Volume Crime Types (For Barnet This Will Be Burglary)**

#### **9.1 Performance**

- In the 12 months to March 2018 there were 2829 Residential Burglaries in Barnet, equating to a rate of 20.8 per 1000 households. This rate is the 4th highest out of the 32 boroughs across London.
- In the same period, there were 698 Non-residential Burglaries in Barnet, equating to a rate of 1.8 per 1000 residents. This rate is the 13th highest out of the 32 boroughs across London.
- The estimated annual cost of harm from Burglaries in Barnet is over £14million. This is a rise of over £1million compared to the previous year.<sup>21</sup>
- Considering Residential and Non-residential burglary together, the monthly level of burglaries in Barnet has been relatively stable of the past three years at approximately 300 per month.<sup>22</sup>

#### **9.2 Partnership Activity**

9.2.1 The expanded Automatic Number Plate Recognition (ANPR) camera coverage<sup>23</sup> is helping deter crime involving vehicles and helping the police identify and catch offenders. The ANPR cameras are live 7 days-a-week 24 hours-a-day. Recently evidence from the Barnet ANPR cameras was instrumental in the conviction of three people who had driven into the borough and committed an Aggravated Burglary.

9.2.2 The Barnet Safer Communities Partnership has invested in the OWL (Online Watch Link) system. This system means it is means that it's now easier than ever for residents to get involved in the local Neighbourhood Watches and to benefit from up-to-date, locally

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<sup>21</sup> 12 months to March 2018 compared to March 2017.

<sup>22</sup> 12 months to March 2018.

<sup>23</sup> Implemented through a joint police and council project

focused, crime prevention advice and information from the police, Neighbourhood Watch and local authority.

9.2.3 The Safer Communities Partnership has been working closely with Neighbourhood Watch whose trained watch coordinators are delivering crime prevention advice to their local areas. In the last 12 months, the number of Neighbourhood Watches in Barnet has more than doubled.

9.2.4 Crime prevention campaigns: The Barnet Burglary Reduction Partnership Group (sub group of the Barnet Safer Communities Partnership Board) has promoted Burglary related crime prevention advice to residents across Barnet using a combination of social media, articles in publications such as the Barnet First Magazine and direct messages to residents using the OWL system.

**Priority: The Safer Communities partnership supports the boroughs diverse communities by ensuring there are effective and wide-ranging partnerships in place between the local authority, statutory and non-statutory partners, community groups and faith institutions that help mitigate risks from terrorism, extremism and hate crime**

### **The Prevent Strategy**

10.1 The Barnet Prevent Strategy was launched during 2017/2018. The overarching objective in the Strategy is to:

- “Keep the people of Barnet safe by accurately identifying people vulnerable to being drawn into terrorism and/or violent extremism and to safeguarding children and adults by providing early intervention to protect and divert people away from being drawn into terrorist activity.”

### **Hate Crime Awareness**

#### **Performance**

10.2 Overall, Barnet's reported volumes of racist and religious Hate Crime remains considerably below the London average. However, the Barnet Safer Communities Partnership recognises that Hate Crime is, both locally and nationally, significantly underreported.

10.3 Number of Hate Crimes recorded by police in Barnet during 2018:

- Disability Hate Crime: 10
- Faith, Race, Religion and National Origin: 558
- Homophobic and Transgender: 34

#### **Partnership Activity**

10.4 The Barnet Zero Tolerance to Hate Crime Project is part of the Barnet Safer Communities Partnership's commitment to working together to improve access to justice for victims of hate crime and making it easier for people to report Hate Crime and get the support they need. The project has been supported with funding secured from MOPAC by the Barnet Safer Communities Partnership.



- 10.5 The Barnet Zero Tolerance to Hate Crime Project brings together Barnet Council, the Police, Barnet Mencap and other community and voluntary sector partners in order to increase the profile and reach of Barnet's Hate Crime Reporting Centres.
- 10.6 The reporting centres support people who have been victims of hate crime to report it. During 2018 the project has delivered seven training sessions to staff in the reporting centres as well as additional training sessions to front line staff across partnership agencies. The project has also been holding Hate Crime Awareness raising workshops with residents and service users.
- 10.7 In addition, during the 2018 Hate Crime Awareness week the Barnet Zero tolerance to Hate Crime Project held events each day of the week at different locations across the borough. During this week of engagement 250 residents signed up to become Hate Crime Reporting Champions

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 That the Community Leadership Committee (CLC) note and comment on the findings of the Community Safety Strategic Crime Needs Assessment.
- 2.2 That the Community Leadership Committee note the progress made by the Safer Communities Partnership on delivering the 2017/18 objectives of the Community Safety Strategy.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 Not relevant in relation to this report.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 Any recommendations that the Committee wishes to make in relation to crime and disorder will be reported via the council to the relevant statutory agency.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

5.1.1 The Council's Corporate Plan 2015-20 sets out the following strategic objectives:

5.1.2 That Barnet Council, working with local, regional and national partners, will strive to make sure that Barnet is the place:

- Of opportunity, where people can further their quality of life
- Where responsibility is shared, fairly
- Where people are helped to help themselves, recognising that prevention is better than cure
- Where services are delivered efficiently to get value for money for the taxpayer.

5.1.3 The effective implementation of the Community Safety Strategy supports Barnet in achieving the commitment set out in the corporate plan: that Barnet will be amongst the safest places in London, with high levels of community cohesion, and residents feeling safe.

### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

The implementation of this strategy is not attracting any additional costs.

## 5.3 Social Value

- 5.3.1 There are no direct social value considerations as this paper does not relate to a service contract. However, the main priorities of the Safer Communities Partnership include reducing crime and anti-social behaviour. Consultation exercises have demonstrated crime and anti-social behaviour are important issues for residents, therefore: successfully delivering on the priority of reducing crime and anti-social behaviour will contribute to the creation of social value by improving the confidence of residents and the perception of Barnet as a safe place to live, work and visit.

## 5.4 Legal and Constitutional References

- 5.4.1 S6 of *Crime and Disorder Act 1998* ('the 1998 Act') places a statutory duty on responsible authorities (including local authorities, the Police, Probation Trusts, and Fire and Rescue Authorities) to formulate and implement strategies for the reduction of crime and disorder (including anti-social behaviour), for combating the misuse of drugs, alcohol and other substances; and for the reduction of reoffending.
- 5.4.2 The BSCP is a Community Safety Partnership set up in accordance with the requirement of the section 5 *Crime and Disorder Act 1998* as amended by section 108 of the *Policing and Crime Act 2009*.
- 5.4.3 Under s.17 of the *Crime and Disorder Act 1998*, it is also a duty of the Council (and other partner agencies, including Police, Fire & Rescue, GLA, TfL) when exercising its functions to have due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder (including anti-social behaviour), misuse of drugs, alcohol and other substances and re-offending.
- 5.4.4 Under section 19 of the *Police and Justice Act 2006* every local authority shall ensure that it has a crime and disorder overview and scrutiny committee with power to review or scrutinise decisions made, or other action taken, in connection with the discharge of crime and disorder functions and to make reports or recommendations to the local authority or its executive with respect to the discharge of those functions. The *Crime and Disorder (Overview and Scrutiny) Regulations 2009* complement these provisions and are supported by Home Office guidance. Barnet operates a committee system form of governance and consequently does not have a system of overview and scrutiny committees save for the statutory Health Overview and Scrutiny Committee. However, the duty to perform crime and disorder

scrutiny remains a requirement in committee system authorities. As such, Barnet have elected that the Community Leadership and Libraries Committee to be the committee responsible for discharging responsibilities relating to the scrutiny of crime and disorder matters.

5.4.5 Article 7 section 7.5 in the Council's constitution sets out the responsibility for functions of the Community Leadership and Libraries Committee which include, responsibility for civic events, community safety, emergency planning, registration and nationality service, grants to the voluntary sector.

## 5.5 Risk Management

5.5.1 Risk management varies according to the different initiatives. The partnership or appropriate agencies are made aware of risks and actions to mitigate the risk are agreed and put in place. There is always risk that the partnership may not achieve the targets set due to factors outside its direct control – however there is strong partnership working in place enabling agencies to identify and highlight risk and be open to addressing the risk collectively.

## 5.6 Equalities and Diversity

5.6.1 Section 149 of the *Equality Act 2010* sets out the public-sector equality duty to which the authority must have due regard. The Council's public-sector equality duty is set out in s149 of the *Equality Act 2010*:

5.6.2 A public authority must, in the exercise of its functions, have due regard to the need to —

a) Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;

b) Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;

c) Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

5.6.3 The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex and sexual orientation. The Barnet Safer Communities Strategy and the services delivered

as part of this strategy take into account the protected characteristics to ensure services are accessible and fair to all sections of the community.

## 5.7 **Consultation and Engagement**

5.7.1 The Barnet Residents' Perception Survey includes questions on resident's views on the council's performance and engagement as well as having questions focused on specific service areas. According to the Residents Perception<sup>24</sup> survey 60% are very or fairly satisfied that police and council are dealing with crime and ASB in their local area and residents top ASB concerns are: 'rubbish and litter lying around' (44%), followed by 'people using or dealing drugs' (31%).

5.7.2 In addition, the Community Safety team coordinates consultations on specific elements of the Community Safety Strategy: For example: the Hate Crime awareness consultation during 2016; an extensive consultation exercise during 2017 to support the development of the 2017-2010 Violence Against Women and Girls Strategy; and most recently a public consultation about the introduction of Public Space Protection Orders (PSPO) in Barnet to address alcohol related anti-social behaviour.

5.7.3 The PSPO consultation took place between February and March 2018 via the Engage Barnet website. There were over 300 responses submitted. An assessment of responses and feedback indicated that there was broad support for the use of PSPOs to tackle alcohol related anti-social behaviour

## 5.8 **Corporate parenting**

Not relevant in relation to this report.

## 5.8 **Insight**

Not relevant in relation to this report.

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<sup>24</sup> Autumn 2017

## 6 BACKGROUND PAPERS

### **Community Leadership Committee 6th June 2018**

Agenda Item 11 *“Update on annual refresh on Community Safety Strategy”*

<https://barnet.moderngov.co.uk/documents/s46665/CLC%20report%20review%20of%20SCP%20Strategy%20V%200.1.pdf>

### **Community Leadership Committee 6th September 2017**

Agenda Item 11 *“Update on the annual strategic crime needs Assessment”*

<https://barnet.moderngov.co.uk/documents/s41920/Update%20on%20the%20annual%20strategic%20crime%20needs%20Assessment.pdf>



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	<p><b>Community Leadership &amp; Libraries Committee</b>  <b>7<sup>th</sup> March 2019</b></p>
<p style="text-align: center;"><b>Title</b></p>	<p><b>Community Right to Bid: College Farm, Fitzalan Road, N3 3PG</b></p>
<p style="text-align: center;"><b>Report of</b></p>	<p>Councillor Reuben Thompstone, Chairman</p>
<p style="text-align: center;"><b>Wards</b></p>	<p>Finchley Church End</p>
<p style="text-align: center;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: center;"><b>Urgent</b></p>	<p>Yes - there is an 8-week statutory timescale to respond to Community Right to Bid nominations, starting from the date the Council receives the nomination.</p> <p>The nomination for College Farm was received on 10<sup>th</sup> January, making the deadline for a decision 7<sup>th</sup> March 2019.</p>
<p style="text-align: center;"><b>Key</b></p>	<p>No</p>
<p style="text-align: center;"><b>Enclosures</b></p>	<p>Plan of nominated asset</p>
<p style="text-align: center;"><b>Officer Contact Details</b></p>	<p>Danusia Brzezicka, Strategy Officer, Community Participation (<a href="mailto:danusia.brzezicka@barnet.gov.uk">danusia.brzezicka@barnet.gov.uk</a> 020 8359 3211)</p>

## Summary

The Localism Act 2011 (“the Act”) introduced the Community Right to Bid (“CRTB”). Under section 87 of the Act the Council must maintain a list of land of community value in its area. A building or other land is of community value if in the Council’s opinion there is an actual current use of the building or other land which furthers the social wellbeing or social interests of the local community, and it is realistic to think that there can continue to be non-ancillary use of the building or other land which will further (whether or not in the same way) the social wellbeing or social interests of the local community.

It is a right for local people to nominate buildings or pieces of land that they believe contribute

to the social interests or wellbeing of their local communities to be listed on a register of Assets of Community Value (“ACVs”), managed by the local authority.

Where land is listed as an ACV, if the owner subsequently wishes to make a ‘relevant disposal’ (to sell the asset or grant a qualifying lease, which is one originally granted for a 25-year term) they must notify the local authority. This triggers an interim moratorium period of six weeks, during which time the nominating group, or any other community group can register interest in putting together a bid for the asset. If a community group registers interest, this triggers a full moratorium period of six months, during which time the owner may not make a relevant disposal of the asset, except to a community group. The moratorium is intended to allow community groups the time to develop a proposal and raise the required capital to bid for the asset when it comes onto the open market at the end of that period. The owner is under no obligation to accept a bid from a community group and can sell the property to whomever they wish once the six-month moratorium is over. However, if the asset is not disposed of within 18 months from the commencement of the interim moratorium period, then the moratorium period is re-triggered (12 months from the end date of the first moratorium period).

In order to decide whether to list an asset as an ACV, the Act provides that the Council must consider whether the nomination has come from a group eligible to make a nomination, as defined in the legislation; and whether the current or recent main use of the nominated asset contributes to the social wellbeing or social interests (defined as including ‘cultural, recreational or sporting interests’) of the local community, and whether it is realistic to think it will continue to do so in the next 5 years (whether or not the use remains exactly the same).

A nomination has been received from Mr Michael Crick on behalf of the Finchley Society to list **College Farm, Fitzalan Road, N3 3PG** (Finchley Church End ward) as an Asset of Community Value. **This report recommends that the asset is not listed as an Asset of Community Value.**

**The nomination is an eligible nomination.** The Localism Act 2011 and the Assets of Community Value Regulations (“ACV Regulations”) provides that in order to be eligible, the nomination must be made by a community organisation or group which qualifies under the Act to make the nomination. The Finchley Society is a registered charity and they have provided financial information which shows there does not appear to be any surplus profit distributed to its members. Consequently, they are eligible to make a nomination under regulation 5 (1)c of the ACV Regulations.

**The nomination does not meet the criteria of furthering the social wellbeing or social interest of the community.**

The nomination describes the land as a site of local importance for nature conservation of several acres and includes Grade II listed buildings known collectively as College Farm. College Farm had been established as a visitor attraction to the local community from 1909 after many years as a working dairy farm since 1883. College Farm was home to a variety of rare breed animals as well as numerous community events. However, the repercussions of foot and mouth disease in 2001 impacted on College Farm and the rare breed animals were destroyed. From this point, College Farm was not able to continue as a community venture as finances presented a problem and forced the closure of these facilities to the public in 2001.

There is no evidence that community use has occurred in the past 18 years (since 2001); it is reasonable to think that **the main use of the asset does not further the social wellbeing and social interests of the community.**

There are currently no known plans to sell this land, and the nomination has not presented any future community use for College Farm other than noting that there are successful city farms in London that have engaged community use and that this could be done here. However, based on the evidence provided **it is not realistic to think that the future use of the asset will contribute to the social wellbeing and social interests of the community.**

## Recommendations

**That the Committee agree that College Farm, Fitzalan Road, N3 3PG should not be listed as an Asset of Community Value and added to the Council's Register, based on the statutory criteria set out in the Localism Act 2011, and the evidence provided in the nomination.**

### 1. WHY THIS REPORT IS NEEDED

#### The Community Right to Bid

- 1.1 The Localism Act 2011 ("the Act") introduced a new right for groups of local people to nominate buildings or pieces of land which contribute to the 'social wellbeing or social interests' of their local communities to be listed on a register of Assets of Community Value ("ACVs"), which the local authority is required to maintain.
- 1.2 Nominations can apply to public or private assets, although certain kinds of asset (such as private homes) are exempt.
- 1.3 The Act provides that in order to decide whether to list a nominated asset as an ACV, the Council must consider whether the main use of the asset contributes to the social interests or wellbeing of the local community, and whether it is realistic to think it will continue to do this (whether or not the use remains exactly the same).
- 1.4 The Act defines social interests as 'including cultural, recreational, and sporting interests'. There is no further definition.
- 1.5 The Act provides that land in a local authority's area which is of community value may be included by a local authority in its register of ACVs only:
  - (a) in response to a community nomination, or
  - (b) where permitted by regulations made by the appropriate authority.
- 1.6 In England a community nomination can be made by a parish council or by a voluntary or community body with a local connection as defined in the Assets of Community Value (England) Regulations 2012 ("the Regulations").

- 1.7 The statutory tests which the Council must apply when assessing a nomination are:
- (i) Its main use furthers the social wellbeing or cultural, recreational or sporting interests of the local community; and it is realistic to think that the main use will continue to further the social wellbeing or cultural, recreational or sporting interests of the local community; or,
  - (ii) Where the main use does not currently have such a community benefit, in the “recent past” it did have and the Council considers it realistic that it would be able to have such a use in the next 5 years.
  - (iii) That the nomination is a community nomination made by a community or voluntary organisation or group which qualifies under the Act to make the nomination.
- 1.8 Where either criterion i) or ii), and criterion iii) of the above is met, the Council must list the land or building on its register of Assets of Community Value.
- 1.9 If the Council lists the nominated land, a restriction is placed on the title to the land at the Land Registry if the land is registered, and a local land charge is registered. If the owner wishes to sell the asset or to lease it for more than 25 years, then the owner is legally obliged to notify the Council. The Council will then inform the nominating group which signals an interim moratorium period of six weeks where the nominating group or any other eligible community group may register an interest in bidding for the asset. If during the six weeks a local community group expresses an interest in taking on the asset and continuing its community use, then a full moratorium is triggered and the sale is delayed for a six-month period. This is designed to give the community group the opportunity to raise funds to try to purchase the asset at market value.
- 1.10 The owner is under no obligation to accept the community group’s bid over any other bid. There is no ‘right of first refusal’ for the community group, only the right to request the moratorium. The owner is free to work with other potential buyers and stimulate the wider market during the moratorium and at the end of the moratorium period can sell to any party. However, if the asset is not disposed of within 18 months from the commencement of the interim moratorium period, then the moratorium period is re-triggered (12 months from the end date of the first moratorium period).
- 1.11 If an asset is listed as an ACV, the asset owner has the right to appeal against this, initially through the Council’s internal review process and subsequently through an appeal to the First Tier Tribunal.
- 1.12 If an asset is not listed, the Council must communicate its reasoning to the nominating group but the nominating group has no right to appeal against the decision under the Localism Act 2011 but may challenge under the general law (as with any decision).

## **Recent policy developments**

- 1.13 The Government is currently reviewing the Right. The review is on-going and there is no closing date as it is not a formal consultation. The Council has contributed to the review as an interested party.
- 1.14 A Communities and Local Government Select Committee report published on 3 February 2015 recommended that the review of the Right should increase the moratorium on sale or lease of an ACV to nine months, as well as creating statutory obligations for ACV status to be considered as a material consideration in planning matters. These recommendations have not yet been accepted by the Government but will feed into the review.

## **Nomination of College Farm, Fitzalan Road, N3 3PG**

- 1.15 The Finchley Society, an established local charity has nominated College Farm, Fitzalan Road, N3 3PG. The enclosed plan sets out the boundaries of the nominated asset. The area incorporates previously used grazing area for cows/cattle and a Grade II listed building that had been a working dairy farm.
- 1.16 College Farm, Fitzalan Road, N3 3PG is currently owned by the College Farm Trust, incorporated in 1998 and it bought College Farm in 2006. The freeholder has been notified that this nomination is currently under consideration.
- 1.17 The nominating group considers that the main current use of the land furthers social wellbeing and interests of the community on the grounds that:
- The land as a site of local importance for nature conservation of several acres and Grade II listed buildings known collectively as College Farm, bordered by Fitzalan Road to the north, Regents Park Road to the east and Allandale Road to the South.
  - This land was designated as a site of local importance for nature conservation in 1989 and listed by Barnet Council.
  - When College Farm was opened to the public it had a wide range of animals and allowed the local community, schools and families to visit regularly. In addition, there was a small café where refreshments were served and a large hall where functions and meetings could be held. These were popular with Barnet residents and furthered the health, wellbeing and social cohesion of the local community and generally for all of Barnet's residents.
  - Community and city farms have experienced a resurgence of popularity recently. Green open spaces have been shown to have lower levels of CO2 and the grounds of College Farm will offer residents and the children of Finchley and the Borough of Barnet generally a chance to experience a slice of the countryside without having to travel any distance.
  - The Grade II listed buildings, which need some renovation, could be used to benefit the community in a variety of ways including meeting rooms and workshops, etc.
  - Green initiatives are popular with organisations who offer funding to projects that benefit the community, especially, as in this case where children could be one of the main beneficiaries.

- The nominator has set up an online petition<sup>1</sup> (Appendix 1) to canvas support from local residents. Their nomination states that: *College Farm in Finchley, North London is one of the very few genuine farms in the capital. It was established over 150 years ago by the Express Dairy and many of the original buildings still exist. Three are listed by Historic England as being buildings of great historical or artistic value and have official protection to prevent them from being changed or destroyed. Many adults in North London will have fond memories of visiting the farm as a child with their parents or school. In recent years the farm has not been open to the public, and a group of concerned residents from Finchley are worried that the farm might one day be sold and lost to the community forever.*

*Listing the farm as an Asset of Community Value will give the community the chance to bid for the farm should it ever come on to the market. A decision will be made on March 7th so we need the help of as many people as we can find to convince the Council that this is a worthy campaign.*

- The number of residents signing the petition as at 26 February is 3,001.
- The Finchley Society understands that by nominating College Farm as an Asset of Community Value, this would not guarantee its continued existence but it would give those who would wish to see the farm open and flourishing once more a chance to mount a campaign and raise funds to fulfil their dream.
- College Farm Trust was formed as both a charity (listed by the Charity Commission no 1074936) and a charitable company (listed by Companies House no 03620235) in 1998/99.
- In February 2018, the Charity Commission delisted College Farm Trust as a charity as it was judged that the Trust had not complied with its charitable obligations despite repeated requests from the Commission. As such this might have some impact upon the continued existence of College Farm Trust as a private limited company.
- If College Farm Trust should collapse or the Directors make certain decisions relating to the future of their company, the future of College Farm could be thrown into doubt. The Finchley Society recognises that the land, especially the acreage of College Farm, would be very attractive to many potential buyers. If this land should ever come on to the open market, the farm and the land would be lost to the community forever.

1.18 There are no known plans to sell the land.

### **Application of statutory tests as set out in the Localism Act 2011**

#### *Main use of asset furthers social wellbeing or social interests of community*

1.19 The legislation sets a broad and loose definition of ‘social wellbeing and social interests’. The activities listed at paragraph 1.17 are sufficient to demonstrate that a number of historic uses of the land fall within the definition of ‘cultural, recreational, and sporting interests’.

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<sup>1</sup> <https://you.38degrees.org.uk/petitions/to-list-college-farm-finchley-london-on-the-community-asset-register>

- 1.20 There is no caselaw giving clear time limits as to what amounts to the “recent past” for the purposes of section 88 of the Localism Act 2011 and previous applications have been able to demonstrate community activities within a five-year period. College Farm community activities ceased in 2001 and there is no evidence that the asset has furthered the social wellbeing or social interests of the community in the last 18 years.
- 1.21 There was no information provided by the nominator that future community events or activities would be planned.
- 1.22 Taken together, points 1.19 - 1.21 establish that criterion (i) of the statutory tests set out in paragraph 1.7 above have not been met. The main current use of the building and the land do not further the social wellbeing or social interests of the community and it is unrealistic to expect that this will happen.

*The nomination is eligible*

- 1.24 The Finchley Society has made its nomination as an established charity (a status which qualifies to make nominations) under s 5 (1) c of the ACV Regulations

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 The nomination of College Farm, Fitzalan Road, N3 does not meet the statutory tests established by the Localism Act 2011 to be considered an Asset of Community Value. The recommendation is, therefore, that the Committee does not list College Farm as an Asset of Community Value.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 The Community Leadership & Libraries Committee could decide to list College Farm, Fitzalan Road, N3 3PG as an ACV, as there is no caselaw giving clear time limits as to what amounts to the “recent past” for the purposes of section 88 of the Localism Act 2011, and the Committee could decide what is appropriate in this instance.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 College Farm will be recorded on the Register of Assets of Community Value as an unsuccessful nomination for an ACV. Both the nominating group and the owner of the property will be informed, in writing, of the outcome

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 The Community Right to Bid process contributes to the 2015-2020 Corporate Plan’s objective to develop a new relationship with residents that enables them to be independent and resilient and to take on greater responsibility for their

local areas by fulfilling one of the rights granted to local communities under the Localism Act 2011.

## 5.2 **Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 The asset does not belong to the Council and therefore there are no financial implications to this decision.

## 5.3 **Social Value**

5.3.1 There are no social value considerations as this decision does not relate to a service contract.

## 5.4 **Legal and Constitutional References**

5.4.1 The Localism Act 2011 obligates the Council to list assets nominated by local community groups as Assets of Community Value if these are deemed to pass the statutory tests set out in the Act. The ACV regulations set out the procedure to be followed in assessing a nomination.

5.4.2 Under the Council's Constitution (Article 7 Committees, Forums Working Groups and Partnerships, section 7.5) the responsibilities of the Community Leadership Committee include: To receive nominations and determine applications for buildings/land to be listed as an Asset of Community Value (Community Right to Bid).

5.4.3 When there is no scheduled meeting of the full Committee which falls within the eight-week statutory deadline for determining applications the Community Leadership Sub-Committee receives the nominations and determines the applications.

## 5.5 **Risk Management**

5.5.1 There are no risks associated with the decision to not to list College Farm as an ACV.

## 5.6 **Equalities and Diversity**

5.6.1 No negative differential impact on people with any characteristic protected under the Equality Act 2010 has been identified with regard to this nomination.

5.6.2 Under section 149 of the Equality Act 2010, the council and all other organisations exercising public functions must have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by or under the Act;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race, religion or belief; and sex and sexual



orientation. The broad purpose of this duty is to integrate considerations of equality into daily business and keep them under review in decision making; the design of policies; and the delivery of services.

## 5.7 Corporate Parenting

5.7.1 As a Local Authority, we have responsibility for the children in care and care leavers within our borough. Corporate Parenting is about offering at least the same standards of care as would a 'reasonable parent' and ensuring that the decisions we make as a Council do not affect this cohort negatively. This report does not provide any implications for Barnet's children in care.

## 5.8 Consultation and Engagement

5.8.1 A draft amendment to the Council's Community Right to Bid policy was carried out between 11 February and 24 March 2014. The results of that consultation were set out in a report taken to the Community Leadership Committee on 25 June 2014 and the Council's guidance on the Community Right to Bid amended following agreement of that report.

5.8.2 More specifically, the nominating group has been engaged in dialogue as part of the process of administering the nomination, and given opportunities to submit evidence to support their claim.

## 5.9 Insight

5.9.1 No specific insight data has been used to inform the decision required.

## 6. BACKGROUND PAPERS

6.1 Community Right to Bid: Consultation and recent developments (Community Leadership Committee, 25 June 2014)  
<http://barnet.moderngov.co.uk/documents/s15687/Community%20Right%20to%20Bid%20Report.pdf>.

6.2 Listed building references:

DAIRY AT COLLEGE FARM, Grade: II Listed Building, first listed on 15-Jan-1986: <https://historicengland.org.uk/listing/the-list/list-entry/1064789>

SILO AT COLLEGE FARM, Grade: II Listed Building, first listed on 15-Jan-1986: <https://historicengland.org.uk/listing/the-list/list-entry/1359128>

FOREMAN'S HOUSE AT COLLEGE FARM, Grade: II Listed Building, first listed on 20-Apr-1988: <https://historicengland.org.uk/listing/the-list/list-entry/1263723>

MAIN FARM BUILDING AT COLLEGE FARM, Grade: II Listed Building, first listed on 15-Jan-1986: <https://historicengland.org.uk/listing/the-list/list-entry/1359127>

## Appendix 1 – Supporting evidence


**38 DEGREES** people power. change.

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**To: Councillor Reuben Thompstone, Chairman, Community Leadership & Libraries Sub-Committee, London Borough of Barnet**

## List College Farm, Finchley, London on the Community Asset Register



Campaign created by Michael Crick



Accept the nomination of College Farm, Fitzalan Road, Finchley, N3 3PG as an Asset of Community Value.

**3,001** of 4,000 signatures

### Sign the petition

First Name \*

Last Name \*

Email \*

Postcode \*

I'd like to be emailed about this, and other great 38 Degrees campaigns

Yes, keep me informed via email

No, don't send me emails or keep me updated in future

Your personal information will be kept private and held securely. By submitting information you are agreeing to the use of data and cookies in accordance with our [privacy policy](#).

**SIGN**

**Petition:** <https://you.38degrees.org.uk/petitions/to-list-college-farm-finchley-london-on-the-community-asset-register>

### Why is this important?

College Farm in Finchley, North London is one of the very few genuine farms in the capital. It was established over 150 years ago by the Express Dairy and many of the original buildings still exist. Three are listed by Historic England as being buildings of great historical or artistic value and have official protection to prevent them from being changed or destroyed.

Many adults in North London will have fond memories of visiting the farm as a child with their parents or school. In recent years the farm has not been open to the public, and a group of concerned residents from Finchley are worried that the farm might one day be sold and lost to the community forever.

Listing the farm as an Asset of Community Value will give the community the chance to bid for the farm should it ever come on to the market. A decision will be made on March 7th so we need the help of as many people as we can find to convince the Council that this is a worthy campaign.

Petition created and responses as at 12<sup>th</sup> February 2019.

The Finchley Society was formed in 1971 to protect, preserve and improve buildings, transport, roads and open spaces in Finchley and Friern Barnet and their environs, and to explore the history and the special features of the area. The Society is independent of Barnet Borough Council and of all political parties. We are supported by donations and subscriptions and all our work is done by volunteers. It is a registered charity no. 266403.

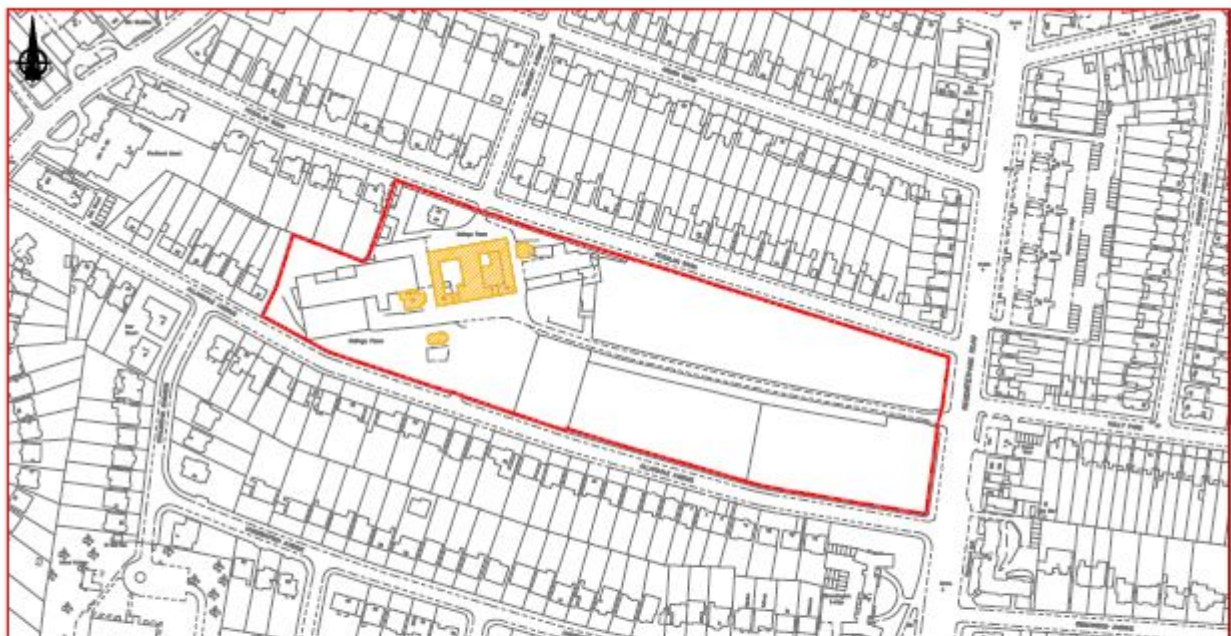
The Finchley Society has a website at [www.finchleysociety.org.uk](http://www.finchleysociety.org.uk). This website contains details of our activities and newsletters, etc.

## Reasons for signing

“ such an asset to Borough  
Susan M. a day ago



“ To stop the inexorable concreting over of an important rural asset in our urban desolation.  
Tim S. 4 days ago

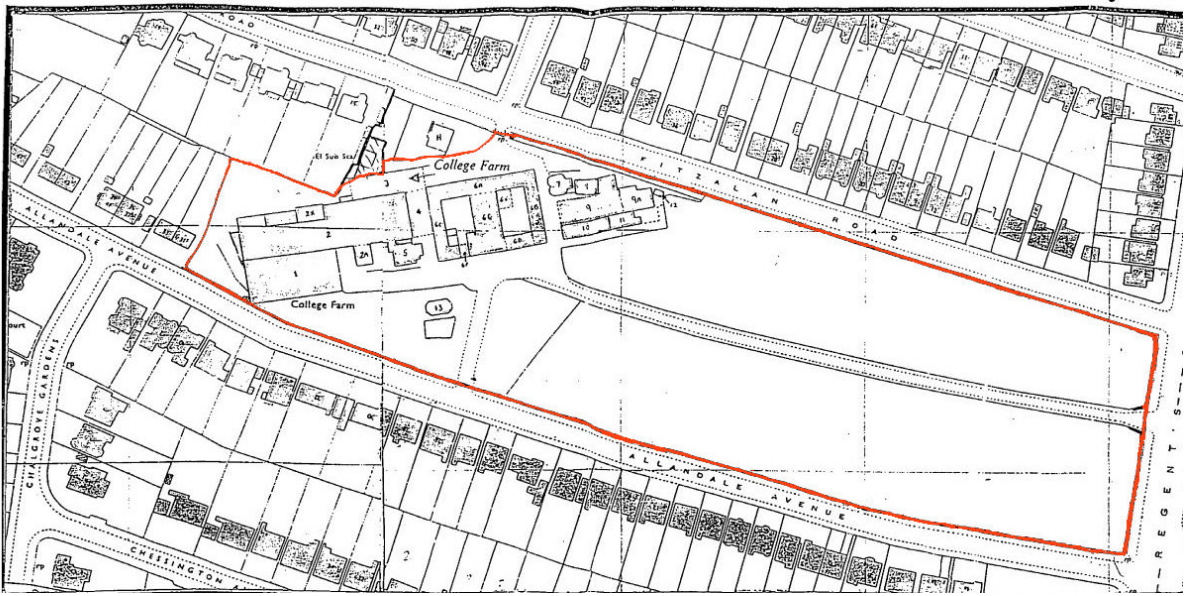


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**LEGEND**  
— CONSERVATION AREA  
 LISTED BUILDING


Drawn by OS Checked by KEB Date 10/02/03	<b>SCHEME:</b> Planning (Listed Buildings & Conservation Areas) Act 1990  <b>TITLE:</b> COLLEGE FARM CONSERVATION AREA FINCHLEY, N3 REGISTERED JANUARY 1989  Scales 1:2500	Stewart G. Murray, BA(Hons), MRTPI, Director of Planning, Housing & Regeneration  London Borough of Barnet, North London Business Park, Oakleigh Road South, London, N11 1NP Tel. 020 8359 2000	 FINCHLEY SOCIETY DEVELOPMENT PLAN SECTION  DRAWING No. 22969  Acad Ref: #mpg/2003/03
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# College Farm Conservation Area Map registered January 1989



Title number	Estate information	Address
AGL171373	Freehold	COLLEGE FARM FITZALAN ROAD, LONDON N3 3PG 41 FITZALAN ROAD, LONDON N3 3PG 43 FITZALAN ROAD, LONDON N3 3PG 45 FITZALAN ROAD, LONDON N3 3PG

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	<b>Community Leadership and Libraries Committee</b>  <b>7 March 2019</b>
<b>Title</b>	<b>Quarter 3 2018/19 Community Leadership and Libraries Performance Report</b>
<b>Report of</b>	Councillor Reuben Thompstone – Committee Chairman
<b>Wards</b>	All
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	No
<b>Enclosures</b>	None
<b>Officer Contact Details</b>	Alaine Clarke, Head of Performance and Risk <a href="mailto:alaine.clarke@barnet.gov.uk">alaine.clarke@barnet.gov.uk</a>

### Summary

This report provides an update on the Theme Committee priorities in the Corporate Plan 2018/19 Addendum for **Quarter 3 (Q3) 2018/19**, including budget forecasts for revenue and capital, progress on activities, performance of key indicators and any high level risks.

### Officer Recommendations

**The Committee is asked to review the financial, performance and risk information for Q3 2018/19 and make any referrals to Policy and Resources Committee or Financial Performance and Contracts Committee in accordance with the terms of reference of these Committees.**

## 1. PURPOSE OF REPORT

### Introduction

- 1.1 The Community Leadership and Libraries Committee has responsibility for libraries, culture, civic events, the mayoralty, community safety, community engagement and cohesion, registration and nationality service and grants to the voluntary sector. The priorities for the year ahead (see table 1) are set out in the Corporate Plan 2018/19 Addendum, which is available online at <https://www.barnet.gov.uk/citizen-home/council-and-democracy/policy-and-performance/corporate-plan-and-performance>
- 1.2 This report provides an update on these priorities for **Q3 2018/19**, including budget forecasts for revenue and capital, progress on activities, performance of key indicators and any high level risks.
- 1.3 This report is in addition to the Q3 2018/19 Strategic Performance Report to Policy and Resources Committee (20 February 2019) and the Q3 2018/19 Contracts Performance Report to Financial Performance and Contracts (FPC) Committee (11 March 2019). These reports will be published on the committee section of the council's website at <https://barnet.moderngov.co.uk/ieDocHome.aspx?bcr=1> prior to the committees.

**Table 1: Community Leadership and Libraries Committee priorities for 2018/19**

Priorities	Key activities
<b>Safer communities</b>	<ul style="list-style-type: none"> <li>• Increase engagement with local communities and inform of action taken to respond to crime and anti-social behaviour e.g. via the OWL (Online Watch Link) app which gives the latest crime prevention advice and updates from Neighbourhood Policing Teams and Neighbourhood Watch</li> <li>• Work with local community groups to respond to Hate Crime through joint working with Barnet Mencap</li> <li>• Develop a multi-agency response, targeting areas in Barnet subjected to persistent crime and anti-social behaviour</li> <li>• Safeguard vulnerable adults and children who are at risk of radicalisation, violence, and criminal exploitation</li> <li>• Balance the use of enforcement with prevention, ensuring enforcement action is taken where necessary</li> </ul>
<b>Tackling issues with domestic violence, mental health and substance misuse</b>	<ul style="list-style-type: none"> <li>• Implement the Violence Against Women and Girls (VAWG) Strategy, focusing on preventing violence against women and girls; improving outcomes for victims and their children; holding perpetrators to account; and enhancing joint working practices between agencies</li> <li>• Improve understanding of the inter-relationship between domestic violence, mental health and substance misuse and identify improvements to the multi-agency approach to risk identification, management, early intervention and prevention</li> <li>• Invest in frontline services that support victims, including provisions such as the refuge, independent advocacy service, high risk domestic violence panel and perpetrators programme</li> </ul>
<b>Co-ordinating a package of measures to support</b>	<ul style="list-style-type: none"> <li>• Launch the Barnet Community webpage to showcase how residents and businesses can get more involved with the community and signpost community and voluntary groups to support available in the borough</li> <li>• Develop a training programme for the voluntary sector and support the</li> </ul>



Priorities	Key activities
community activity and resilience	voluntary sector to be sustainable <ul style="list-style-type: none"> <li>Develop a programme of support for the voluntary, community and faith sector to help it to be sustainable and resilient</li> </ul>

## Budget forecasts

1.4 The forecast **revenue outturn** (after reserve movements) for Q3 2018/19 for Community Safety is £1.935m and for Libraries and Community Engagement is £3.479m.

**Table 2: Revenue forecast (Q3 2018/19)**

Service	Revised Budget	Q3 18/19 Forecast	Variance from Revised Budget Adv/(fav)	Reserve Movements	Q3 18/19 Forecast after Reserve Movements	Variance after Reserve Movements Adv/(fav)
	£000	£000	£000	£000	£000	£000
Community Safety	1,942	1,935	(7)	0	1,935	(7)
Libraries and Community Engagement	3,474	3,479	5	0	3,479	5

## Committee priorities

1.5 The update on Committee priorities includes performance and risk information as follows:

- Progress on activities
- Performance of key indicators<sup>1</sup>
- High level risks from the Corporate Risk Register<sup>2</sup>
- Strategic issues/escalations related to Theme Committee.

1.6 An overall status for each of the Committee's priorities is shown in table 3. This reflects the Q3 2018/19 position on budget forecasts, progress on activities, performance of key indicators and any high level risks.

<sup>1</sup> RAG rating reflects the percentage variance of the result against the target as follows: On target = GREEN (G); Up to 9.9% off target = AMBER (A); 10% or more off target = RED (R). The Direction of Travel (DOT) status shows the percentage variation in the result since last year e.g. Improving (↑ I), Worsening (↓ W) or Same (→ S). The percentage variation is calculated as follows: Q3 18/19 result minus Q3 17/18 result equals difference; then difference divided by Q3 17/18 result multiplied by 100 = percentage variation. Any results not for three months of quarter, illustrated by (c) = cumulative from start of financial year; (s) snapshot at end quarter; or (r) rolling 12 months.

<sup>2</sup> The Corporate Risk Register includes strategic risks (strategic and business critical risks) and high level (scoring 15 and above) service/joint risks (service and contract delivery risks). All risks are managed in line with the council's risk management framework. The risk registers are live documents and the Q3 18/19 Corporate Risk Register provides a snapshot in time (as at end December 2018).

**Table 3: Overall status for priorities (Q3 2018/19)**

Community Leadership and Libraries Committee priorities	Overall status
Safer communities	Amber
Tackling issues with domestic violence, mental health and substance misuse	Amber
Co-ordinating a package of measures to support community activity and resilience	Green

### Safer communities

1.7 There have been 27,835 total notifiable offences in Barnet over the rolling 12 months to November 2018. This is a 5 per cent increase compared to a year ago (London has seen a 2 per cent increase). Barnet's crime rate per 1000 population is the 8<sup>th</sup> lowest out of the 32 London Boroughs and the rate of violence with injury offences is the 2<sup>nd</sup> lowest out of the 32 London Boroughs. There has been a 17 per cent reduction in knife injury offences in the rolling 12 months to December 2018 compared to a year ago. There has also been a 5 per cent reduction in anti-social behaviour reports to the Police in the 12 months to December 2018 and a 21 per cent reduction in the number of repeat victim anti-social behaviour reports compared to a year ago.

Bids have been submitted for a Prevent Co-ordinator and Prevent Education post; as well as for MOPAC funding, with the outcome expected in February 2019.

Barnet's first Public Space Protection Order (PSPO) went live in October 2018 in Burnt Oak, focused on reducing alcohol related anti-social behaviour. Since then, two further PSPOs have gone live in Childs Hill and Edgware town centre.

Between October and December 2018, there were 22 illegal encampments dealt with across the borough. All encampments on council land have been dealt with by Section 77 and followed-up where necessary with court orders.

1.8 There are four key indicators linked to this priority in the Corporate Plan. One is an annual indicator, which was due to be reported in Q3 as part of the Residents' Perception Survey; but this has been put on hold for now. The others are 'Monitor only' indicators and all have worsened since last year.

- **Overall crime rate in Barnet – 70.3 compared to 69.4 last year.** Whilst overall crime has increased in Barnet, this is in line with other London Boroughs. Barnet remains the 8<sup>th</sup> lowest London Borough for overall crime and has the 2<sup>nd</sup> lowest rate of violent crime in the capital.
- **Racist and religious hate crime – 733 compared to 703 last year.** The number of Hate Crimes reported has increased from 711 in Q2. The Community Safety Strategy identifies Hate Crime as one of the most unreported crime types. The Barnet Zero Tolerance to Hate Crime project is part of the Barnet Safer Communities Partnership's commitment to working together to improve access to justice for victims of hate crime and making it easier for people to report Hate Crime and get the support they need. The project has been supported with funding secured from MOPAC by the Barnet Safer Communities Partnership; and focuses on raising the profile and reach of Barnet's Hate Crime Reporting Centres. Training sessions have been provided to staff and workshops held with residents and service users to raise awareness of Hate Crime. During Hate Crime Awareness Week in October 2018,

events were held in different locations across Barnet and 250 residents signed up to become Hate Crime Reporting Champions.

- **Proven re-offending rate – 25% compared with 20.2% last year.** There is a substantial lag in the reported figures from the Ministry of Justice. The re-offending rate has slightly reduced from 27.9% in Q2; however, remains higher than last year, which is also reflected nationally. Reducing re-offending is part of ongoing work with partners such as the Met Police, National Probation Service (NPS) and the Community Rehabilitation Company (CRC). Activities ongoing to reduce the re-offending rate include the appointment of a full time co-ordinator to identify the most prolific and high harm repeat offenders committing crime in Barnet; supportive interventions to help offenders break out of the cycle of reoffending; and maximising the speed with which those offenders who do re-offend are caught and brought to justice.

Indicator	Polarity	17/18 EOY	18/19 Target	Q3 18/19			Q3 17/18	Benchmarking
				Target	Result	DOT	Result	
Overall crime rate in Barnet (total notifiable offences) (r)	Smaller is Better	71.8 <sup>3</sup>	Sustain reductions	Sustain reductions	70.3 <sup>4</sup>	↓ W +1.3%	69.4	London 92.6 (Dec 17 - Nov 18, Met Police)
Racist and religious hate crime (r)	Smaller is Better	815	Monitor	Monitor	733 <sup>5</sup>	↓ W +4.3%	703 <sup>6</sup>	No benchmark available
Proven re-offending rate (r)	Smaller is Better	29.1%	Monitor	Monitor	25% <sup>7</sup>	↓ W +23.8%	20.2%	London 27.8% National 28.6% (Jan 16 - Dec 16, Ministry of Justice)
Public confidence in police and council in dealing with anti-social behaviour and crime issues that matter in their area (Annual) <sup>8</sup>	Bigger is Better	60% (Autumn 17)	68%	68%	Survey on hold	N/A	60% (Autumn 17)	No benchmark available

1.9 There is one high level strategic risk linked to this priority.

- **STR024 - Tri-borough reorganisation of the Met Police (residual score 15).** Reorganisation of the Met Police into a tri-borough format may result in a dip in performance while the changes take place. The risk is being managed with support from the Safer Communities Partnership Board, which is monitoring quarterly

<sup>3</sup> 71.8 per 1000, 12 months to 30 March 2018.

<sup>4</sup> Rolling 12 months to November 2018.

<sup>5</sup> Rolling 12 months to November 2018.

<sup>6</sup> This figure was reported as 178, as the data was only available for the three month period. This has been updated to reflect the rolling 12 months to November 2017.

<sup>7</sup> Rolling 12 months to October 2018 (data refers to Jan 2016 – Dec 2016)

<sup>8</sup> There is a +/-4.4%pts tolerance on the results due to the confidence interval for the sample size (i.e. if we surveyed the whole population we can be confident that the results would be the same +/- 4.4%).

performance on police demand pressures and response times and holding regular meetings with the Met Police Borough Commander. Performance data is being shared regularly and joint meetings with CMT are taking place regularly.

## Tackling issues with domestic violence, mental health and substance misuse

1.10 The Public Health and Community Safety teams have undertaken a joint piece of work to produce an in-depth analysis on domestic abuse, mental health and substance misuse. The key findings were presented to senior managers and the Violence Against Women and Girls (VAWG) Delivery Group and will inform the development of recommendations for service delivery and practice. Actions to respond to the findings of the analysis have been drafted and are being consulted upon for final feedback to senior managers in April 2019.

The rate of Domestic Violence and Abuse (DVA) incidents in Barnet was 12.2 per 1000 population (12 months to November 2018). This is the 3<sup>rd</sup> lowest rate of all 32 London boroughs. The number of DVA victims being supported Barnet's One Stop Shop (OSS) has increased. The OSS is a drop-in service for early intervention and advice for victims of DVA and VAWG, which is delivered by Barnet Homes in partnership with other agencies. In the three months up to September 2018 (latest available data) the OSS has provided advice and support to an average of 46 victims per month (a 22 per cent increase on the average of 38 per month during 2017/18).

1.11 There is one key indicator linked to this priority in the Corporate Plan. This is a 'Monitor only' indicator and has worsened since last year.

- **Sanction detection rate of domestic abuse – 18.4% compared with 20.6% last year.** The sanction detection rate has fallen for the third consecutive quarter (Q4 23.4%; Q1 23.0%; Q2 21.2%) and is lower than the rate for London (24.8%). Whilst noting that Barnet is below the Met average for London, the downward trend over the last couple of years in the sanction detection rate for domestic abuse is something that has been London-wide and not only in Barnet. The Police have continued their efforts to ensure opportunities are taken to capture evidence to support prosecution in cases of domestic abuse. This includes the use of Body Worn Video to help improve the quality of evidence captured by officers responding to DVA calls. Training has also been provided to Health Practitioners on identifying early signs of domestic abuse and campaigns on the Domestic Violence Disclosure Scheme (DVDS) have been promoted in Barnet.

Indicator	Polarity	17/18 EOY	18/19 Target	Q3 18/19			Q3 17/18	Benchmarking
				Target	Result	DOT	Result	
Sanction detection rate of domestic abuse - violence with injury offences (r)	Bigger is Better	23.4%	Monitor	Monitor	18.4% <sup>9</sup>	↓ W -10.7%	20.6%	London 24.8% (Jan 18 - Dec 18, Met Police)

1.12 There are no high level risks linked to this priority.

<sup>9</sup> Rolling 12 months to December 2018.

## Co-ordinating a package of measures to support community activity and resilience

1.13 The Voluntary and Community Sector (VCS) Development Partner contract was awarded in July 2018 and meetings have been held with the new partnership organisations. There has been a delay in launching the new service and a soft launch will now take place from mid-February 2019.

The Barnet Together Community Participation Action Plan 2018-2020 was agreed by CLL Committee in November 2018. A workplan for the agreed action plan is now being developed.

The annual Communities Together Network (CTN) report was agreed by CLL Committee in November 2018. This was then presented to the CTN Steering Group in December 2018. After discussion, it was agreed that due to its success there would be four rather than three CTN meetings in 2019, enabling the network to meet quarterly.

1.14 There are four indicators linked to this priority in the Corporate Plan. All are annual indicators, which were due to be reported in Q3 as part of the Residents' Perception Survey; but this has been put on hold for now.

Indicator	Polarity	17/18 EOY	18/19 Target	Q3 18/19			Q3 17/18	Benchmarking
				Target	Result	DOT	Result	
Residents who report feeling they belong to their neighbourhood (Annual) <sup>10</sup>	Bigger is Better	75% (Autumn 17)	76%	76%	Survey on hold	N/A	75% (Autumn 17)	No benchmark available
Residents that volunteer at least once a month (Annual) <sup>9</sup>	Bigger is Better	30% (Spring 17)	33%	33%	Survey on hold	N/A	N/A	No benchmark available
Residents who agree that people pull together to help improve their area (Annual) <sup>9</sup>	Bigger is Better	51% (Spring 17)	54%	54%	Survey on hold	N/A	N/A	No benchmark available
Residents who agree that people from different backgrounds get on well together in Barnet (Annual) <sup>9</sup>	Bigger is Better	84% (Autumn 17)	85%	85%	Survey on hold	N/A	84% (Autumn 17)	No benchmark available

1.15 There are no indicators and no high level risks linked to this priority.

## Strategic issues/escalations

1.16 There are no strategic issues/escalations for Policy and Resources Committee.

<sup>10</sup> There is a +/-4.4%pts tolerance on the results due to the confidence interval for the sample size (i.e. if we surveyed the whole population we can be confident that the results would be the same +/-4.4%).

## **2 REASONS FOR RECOMMENDATIONS**

2.1 These recommendations are to provide the Committee with relevant financial, performance and risk information in relation to the priorities in the Corporate Plan 2018/19 Addendum. This paper enables the council to meet the budget agreed by Council on 6 March 2018.

## **3 ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

3.1 None.

## **4 POST DECISION IMPLEMENTATION**

4.1 None.

## **5 IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

5.1.1 The report provides an overview of performance for Q3, including budget forecasts for revenue and capital, progress on activities, performance of key indicators and any high level risks.

5.1.2 The Q3 2018/19 results for all Corporate Plan indicators are published on the Open Barnet portal at <https://open.barnet.gov.uk/dataset>

5.1.3 Robust budget, performance and risk monitoring are essential to ensure that there are adequate and appropriately directed resources to support delivery and achievement of council priorities and targets as set out in the Corporate Plan.

5.1.4 Relevant council strategies and policies include the following:

- Corporate Plan 2015-2020
- Corporate Plan - 2016/17, 2017/18 and 2018/19 Addendums
- Medium Term Financial Strategy
- Performance and Risk Management Frameworks.

5.1.5 The priorities of the council are aligned to the delivery of the Health and Wellbeing Strategy.

### **5.2 Resources (Finance and Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 The budget forecasts are included in the report and the forecast expenditure is expected to be in line with the budget. More detailed information on financial performance will be provided to Financial Performance and Contracts Committee.

### **5.3 Social Value**

5.3.1 The Public Services (Social Value) Act 2012 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits. Before commencing a procurement process, commissioners should think about whether the services they are going to buy, or the way they are

going to buy them, could secure these benefits for their area or stakeholders. The council's contract management framework oversees that contracts deliver the expected services to the expected quality for the agreed cost. Requirements for a contractor to deliver activities in line with Social Value will be monitored through this contract management process.

#### **5.4 Legal and Constitutional References**

5.4.1 Section 151 of the Local Government Act 1972 states that: "without prejudice to section 111, every local authority shall make arrangements for the proper administration of their financial affairs and shall secure that one of their officers has responsibility for the administration of those affairs". Section 111 of the Local Government Act 1972, relates to the subsidiary powers of local authorities.

5.4.2 Section 28 of the Local Government Act 2003 (the Act) imposes a statutory duty on a billing or major precepting authority to monitor, during the financial year, its income and expenditure against the budget calculations. If the monitoring establishes that the budgetary situation has deteriorated, the authority must take such action as it considers necessary to deal with the situation. Definition as to whether there is deterioration in an authority's financial position is set out in sub-section 28(4) of the Act.

5.4.3 The Council's Constitution (Article 7, Article 7 – Committees, Forums, Working Groups and Partnerships) sets out the responsibilities of all council Committees. The responsibilities of the Community Leadership and Libraries Committee include:

- (1) Responsibility for libraries, culture, civic events, the mayoralty, community safety, registration and nationality service and grants to the voluntary sector.
- (2) To receive nominations and determine applications for buildings / land to be listed as an Asset of Community Value (Community Right to Bid)
- (3) To submit to the Policy and Resources Committee proposals on the Committee's budget for the following year in accordance with the budget timetable and make recommendations on issues relating to virements, underspends or overspends. No decisions which result in amendments to the agreed budget may be made by the Committee unless and until the amendment has been agreed by Policy and Resources Committee.
- (4) To receive reports on relevant performance information and risk on the services under the remit of the Committee.

5.4.4 The council's Financial Regulations can be found at:

<https://barnet.moderngov.co.uk/documents/s47388/17FinancialRegulations.doc.pdf>

#### **5.5 Risk Management**

5.5.1 The council has an established approach to risk management, which is set out in the Risk Management Framework. All high level risks (scoring 15 or above) associated with the priorities for this Committee are outlined in the report.

#### **5.6 Equalities and Diversity**

5.6.1 The Equality Act 2010 requires organisations exercising public functions to demonstrate that due regard has been paid to equalities in:

- Elimination of unlawful discrimination, harassment and victimisation and other

conduct prohibited by the Equality Act 2010.

- Advancement of equality of opportunity between people from different groups.
- Fostering of good relations between people from different groups.

5.6.2 The Equality Act 2010 identifies the following protected characteristics: age; disability; gender reassignment; marriage and civil partnership, pregnancy and maternity; race; religion or belief; sex and sexual orientation.

5.6.3 In order to assist in meeting the duty the council will:

- Try to understand the diversity of our customers to improve our services.
- Consider the impact of our decisions on different groups to ensure they are fair.
- Mainstream equalities into business and financial planning and integrating equalities into everything we do.
- Learn more about Barnet's diverse communities by engaging with them.  
This is also what we expect of our partners.

5.6.4 This is set out in the council's Equalities Policy together with our strategic Equalities Objective - as set out in the Corporate Plan - that citizens will be treated equally with understanding and respect; have equal opportunities and receive quality services provided to best value principles.

5.6.5 Progress against the performance measures we use is published on our website at: [www.barnet.gov.uk/info/200041/equality\\_and\\_diversity/224/equality\\_and\\_diversity](http://www.barnet.gov.uk/info/200041/equality_and_diversity/224/equality_and_diversity)

## **5.7 Corporate Parenting**

5.7.1 In line with Children and Social Work Act 2017, the council has a duty to consider Corporate Parenting Principles in decision-making across the council. There are no implications for Corporate Parenting in relation to this report.

## **5.8 Consultation and Engagement**

5.8.1 Consultation on the Corporate Plan 2015-2020 was undertaken between summer 2013 and March 2015. Consultation on the new Corporate Plan 2019-24 was carried out in the summer 2018. The Corporate Plan will be approved by Council in March 2019.

## **5.9 Insight**

5.9.1 The report identifies key budget, performance and risk information in relation to the Corporate Plan 2018/19 Addendum.

## **6 BACKGROUND PAPERS**

6.1 Council, 6 March 2018 – approved 2018/19 addendum to Corporate Plan  
<http://barnet.moderngov.co.uk/ieListDocuments.aspx?CI=162&MI=9162&Ver=4>





**Community Leadership and Libraries  
Committee**      AGENDA ITEM 10

**7 March 2019**

<b>Title</b>	<b>Community Leadership and Libraries Delivery Plan 2019/20</b>
<b>Report of</b>	Councillor Reuben Thompstone, Chairman, CLLC
<b>Wards</b>	All
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	No
<b>Enclosures</b>	Appendix A: Additional priorities and approach to delivery Appendix B: Delivery Plan 2019/20
<b>Officer Contact Details</b>	Katie Mayers  <a href="mailto:Katie.mayers@barnet.gov.uk">Katie.mayers@barnet.gov.uk</a>

## Summary

The development of the council's Corporate Plan and Medium Term Financial Strategy (MTFS) have been aligned to cover the next five years (2019-2024). A business planning paper was taken to Policy and Resources Committee on 11 December 2018 which set out these documents in draft, alongside the priorities for this Committee over the next five years (Appendix A). This includes corporate priorities that the Committee is responsible for, as well as Committee specific priorities.

This paper sets out an annual Delivery Plan for 2019/20 which shows specific actions for how the priorities for this Committee will be delivered over the next year, and how progress and performance will be measured. It also identifies any risks to delivery. The plan will be refreshed on an annual basis. The committee will receive a performance report each quarter updating on progress, performance and risk against the priorities.

A final Corporate Plan and MTFS for 2019-2024 will go to Full Council on 5<sup>th</sup> March 2019 for approval.

## Officers Recommendations

**1. That the Committee approve the Delivery Plan 2019/20 as set out in Appendix B.**

**1. WHY THIS REPORT IS NEEDED**

- 1.1 This report is required as part of the business planning process in order for the Committee to discuss and approve the annual Delivery Plan for 2019/20.

**2. STRATEGIC CONTEXT**

- 2.1 Like all councils, Barnet is facing an increasingly difficult financial challenge with demand for services increasing and funding from central government decreasing, with an uncertainty around what future funding will look like. Therefore, the council must now make decisions to prioritise its limited resources effectively and develop plans for the next five years to deliver both statutory duties and ambitions for Barnet within these financial constraints.
- 2.2 To ensure the council has a plan that reflects local priorities, as well as a financial strategy that will support a financially sustainable position, the development of the Corporate Plan and MTFs have been aligned to cover the next five years (2019-2024). This will help to ensure there is a medium-term plan in place of how limited resources will be allocated in line with what we want to achieve for the borough.
- 2.3 The Corporate Plan, known as Barnet 2024, has been refreshed to reflect the priorities of the new administration who were elected in May 2018, and resident feedback on what matters. Feedback has been captured through public consultation and engagement that took place over the summer of 2018. The Corporate Plan sets the strategic direction of the council, including outcomes for the borough, the priorities we will focus limited resources on, and how we will approach delivery.
- 2.4 The three outcomes for the borough, as set out in the Corporate Plan, focus on place, people and communities:
- A pleasant, well maintained borough that we protect and invest in
  - Our residents live happy, healthy, independent lives with the most vulnerable protected
  - Safe and strong communities where people get along well
- 2.5 To support delivery of these outcomes, Community Leadership and Libraries Committee will be responsible for delivering any corporate priorities that fall within its remit, as well as any additional priorities that relate to matters the Committee is responsible for under its Terms of Reference. These were approved by Community Leadership and Libraries Committee on 21 November 2018 and can be seen in Appendix A.
- 2.6 These priorities will inform an annual Delivery Plan which sets out the key activities, performance indicators/targets and risks in relation to delivery of the corporate and committee priorities. Delivery Plans will be refreshed on an annual basis. The committee will receive a performance report each quarter updating on progress, performance and risk against the priorities.

2.7 The draft Delivery Plan for 2019/20 can be seen in Appendix B for approval by the Committee.

### **3. REASONS FOR RECOMMENDATIONS**

3.1 A key element of effective strategic and financial management is for the council to have comprehensive business plans in place that ensure there is a clear strategy for addressing future challenges, particularly in the context of continuing budget and demand pressures, delivering local priorities and allocating resources effectively.

### **4. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

4.1 The alternative option is to not have long-term plans in place which could expose the council to significant risks. In addition, the absence of a Delivery Plan would make it difficult for progress against our outcomes to be measured.

### **5. POST DECISION IMPLEMENTATION**

5.1 The priorities for this Committee will be delivered in accordance with the Delivery Plan 2019/20 set out in Appendix B.

5.2 The Delivery Plan will be refreshed on an annual basis. The committee will receive a performance report each quarter updating on progress, performance and risk against the priorities.

### **6. IMPLICATIONS OF DECISION**

#### **6.1 Corporate Priorities and Performance**

6.1.1 The council's Corporate Plan, which sets out the outcomes, priorities and strategic approach, has been refreshed for 2019 to 2024. The Delivery Plan set out in this report supports delivery of the Corporate Plan and includes performance indicators/targets to monitor progress.

#### **6.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

6.2.1 The Delivery Plan 2019/20 for Community Leadership and Libraries Committee supports the savings programme that was approved by Policy and Resources on 20 February 2019. This will enable the council to meet its savings target as set out in the MTFs, of which, the saving proposals for this committee was £243,000.

#### **6.3 Social Value**

6.3.1 The Public Services (Social Value) Act 2013 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits. Before commencing a procurement process, commissioners should think about whether the services they are going to buy, or the way they are going to buy them, could secure these benefits for their area or stakeholders.

## **6.4 Legal and Constitutional References**

6.4.1 The council's Constitution (Article 7, Article 7 – Committees, Forums, Working Groups and Partnerships) sets out the responsibilities of all Committees. The responsibilities of the Community Leadership and Libraries Committee are:

- Responsibility for libraries, culture, civic events, the mayoralty, community safety, registration and nationality service
- To receive nominations and determine applications for buildings / land to be listed as an Asset of Community Value (Community Right to Bid)
- To submit to the Policy and Resources Committee proposals on the Committee's budget for the following year in accordance with the budget timetable and make recommendations on issues relating to virements, underspends or overspends. No decisions which result in amendments to the agreed budget may be made by the Committee unless and until the amendment has been agreed by Policy and Resources Committee.
- To receive reports on relevant performance information and risk on the services under the remit of the Committee
- To recommend for approval fees and charges for those areas under the remit of the Committee.

## **6.5 Risk Management**

6.5.1 The council has an established approach to risk management, which is set out in the Risk Management Framework. Risks will be reviewed quarterly (as a minimum) and any high-level risks will be reported to the relevant Theme Committee and Policy and Resources Committee.

6.5.2 An integral part of the Delivery Plan (Appendix B) is the identification of any risks to delivering the corporate or committee priorities and key activities.

## **6.6 Equalities and Diversity**

6.6.1 Equality and diversity issues are a mandatory consideration in the decision-making of the council. The Equality Act 2010 and the Public-Sector Equality Duty, requires elected Members to satisfy themselves that equality considerations are integrated into day-to-day business and that all proposals emerging from the business planning process have taken into consideration the impact, if any, on any protected group and what mitigating factors can be put in place.

6.6.2 This is set out in the council's Equalities Policy together with our strategic Equalities Objective - as set out in the Corporate Plan - that citizens will be treated equally with understanding and respect; have equal opportunities and receive quality services provided to best value principles.

## **6.7 Corporate Parenting**

6.7.1 In line with Children and Social Work Act 2017, the council has a duty to consider Corporate Parenting Principles in decision-making across the council. The outcomes and priorities in the refreshed Corporate Plan reflect the council's commitment to the

Corporate Parenting duty to ensure the most vulnerable are protected and the needs of children are considered in everything that the council does.

## 6.8 Consultation and Engagement

6.8.1 Public consultation and engagement on the Corporate Plan took place between 16 July 2018 and 23 September 2018. The findings from this have been considered and incorporated into the document.

6.8.2 Public consultation with residents and businesses on the 2019/20 budget took place between 12 December 2018 and 16 January 2019.

## 6.9 Insight

6.9.1 Not applicable.

## 7. BACKGROUND PAPERS

7.1 Business Planning Report, 21 November 2018

<http://barnet.moderngov.co.uk/documents/s49604/CLLC%20Business%20Planning-Committee%20Report.pdf>

7.2 Corporate Plan 2019-24, Business Planning – Medium Term Financial Strategy 2019/24 and Draft Budget for 2019/20, 11 December 2018

<http://barnet.moderngov.co.uk/documents/s50139/Corporate%20Plan%202019-24%20Business%20Planning%20Medium%20Term%20Financial%20Strategy%20201924%20and%20Draft%20Budget%20.pdf>

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## Community Leadership and Libraries Committee

The committee is responsible for grants to the voluntary sector, community engagement, libraries, culture, registration and nationality services, civic events and community safety. It also determines applications for buildings / land to be listed as an Asset of Community Value.

### Introduction:

Barnet benefits from having safe, strong, diverse and cohesive communities and we want to ensure this continues. This means working with the police and our partners so that crime levels in the borough remain low and people feel safe. Our vision is for our communities to be engaged and more cohesive, with residents and community groups being involved in the design and delivery of services where appropriate, and residents having more options available to them. Communities will also take responsibility for their local areas, will be independent and resilient. Our modern and connected libraries will support this by helping to bring people together, acting as a focal point for communities and assisting resident groups to support their local area.

### Committee Priorities for 2019-2024

Corporate priority	How we will deliver this by 2024
Keeping Barnet safe	<ul style="list-style-type: none"> <li>• Maintaining low levels of crime, anti-social behaviour and substance misuse on our streets</li> <li>• Ensuring the effective management of offenders to reduce offending</li> <li>• Supporting victims of crime and anti-social behaviour to reduce the risk of repeat victimisation</li> <li>• Delivering the Violence Against Women and Girls Strategy</li> <li>• Delivering a multi-agency response to violence, vulnerability and the criminal exploitation of children and vulnerable adults</li> <li>• Reducing the fear of crime</li> </ul>
Tackling anti-social behaviour and environmental crime	<ul style="list-style-type: none"> <li>• Delivering targeted multi-agency interventions in areas subjected to persistent crime, anti-social behaviour and environmental crime</li> <li>• Using enforcement tools and powers to protect communities, reduce offending and increase compliance</li> </ul>
Celebrating our diverse and strong communities and taking a zero-tolerance approach to hate crime	<ul style="list-style-type: none"> <li>• Raising awareness of Barnet’s diverse communities and providing opportunities to celebrate and promote cohesion</li> <li>• Preventing radicalisation and supporting victims of hate crime, including raising awareness</li> <li>• Working with local community groups to respond to Hate Crime</li> <li>• Mapping and building relationships with new and emerging communities</li> </ul>
Focusing on the strengths of the community and what they can do to help themselves and each other	<ul style="list-style-type: none"> <li>• Encouraging individual and corporate volunteers to help build active communities</li> <li>• Providing access to a comprehensive directory of community resources</li> <li>• Supporting the voluntary, community and faith sector to build capacity for meeting the needs of residents</li> <li>• Developing strong and resilient partnerships through the Communities Together Network and Barnet Multi-Faith Forum</li> </ul>
Additional committee priority	How we will deliver this by 2024
Continuing to maximise access to libraries through a technology and digitally enabled service that serves our communities	<ul style="list-style-type: none"> <li>• Providing spaces to hire for community groups in all Barnet’s Libraries and enable rooms and events to be booked on line</li> <li>• Raising awareness of the range of services available through libraries to maximise use</li> <li>• Providing an enhanced library management system to enable residents to search for information, and reserve books and other items online</li> </ul>

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## Community Leadership and Libraries Committee Delivery Plan (Year 1 – 2019/20)

### 1. Committee Context

The committee is responsible for grants to the voluntary sector, community engagement, libraries, culture, registration and nationality services, civic events and community safety. It also determines applications for buildings / land to be listed as an Asset of Community Value.

### 2. Financial Context

The total amount of savings identified for Community Leadership and Libraries Committee for 2019/20 is £243k. This is shown in Table 1.

**Table 1: Savings proposals**

Savings ref	Service area	Description of saving	2019/20 £000
S1	Community Safety	CCTV: Reduce expenditure associated with CCTV once the capital contribution towards investment has been paid off.	243
<b>GRAND TOTAL</b>			<b>243</b>

**Table 2: Delivery Plan**

Priority	How will we achieve this?	Year 1 Timescales	How will we measure this?	Year 1 Targets	What are the key risks?
Keeping Barnet safe	- Deliver a co-ordinated multi-agency response to repeat anti-social behaviour (ASB) to support repeat victims and tackle persistent ASB	Mar 2020	- Complex repeat ASB cases to be problem solved through Community Safety MARAC	30	- Inappropriate decision making or lack of information sharing could result in <b>missed opportunities for early interventions to reduce risk to victims.</b>
	- Promote and utilise the OWL (Online Watch Link) app so that more residents can receive crime prevention advice and updates from Neighbourhood Policing Team and	Dec 2019	- Number of residents signed up to OWL - Overall crime rate in Barnet (Total Notifiable Offences) - Overall rate of burglary in Barnet	TBC <sup>1</sup> Monitor Monitor	- Lack of effective multi-agency oversight could result in the <b>under-utilisation of the OWL system</b> causing residents to lose interest in the platform as a means to receiving information about crime prevention

<sup>1</sup> % increase on 2018/19

	Neighbourhood Watch				and the activities of the Barnet Safer Communities Partnership.
Tackling anti-social behaviour and environmental crime	- Work in partnership with the organisations of the Barnet Safer Communities Partnership to implement and enforce Public Space Protection Orders to tackle street drinking related ASB	Mar 2020	- Numbers of PSPOs implemented - Volume of ASB calls to police	3 Fewer than 7855 <sup>2</sup>	- If sufficient care is not taken to ensure each PSPO is a reasonable and proportionate response to ASB issues this could result in <b>remedial action such as quashing the PSPO.</b>
	- Work with the Safer Communities partners to strengthen coordinated multi-agency problem solving focused on neighbourhoods with higher levels of ASB and environmental crime	Mar 2020	- Number of multi-agency action plans in place to address high impact ASB and environmental crime areas - Number of community engagement and communication campaigns delivered per year	6 2	- Lack of effective multi-agency co-ordination and oversight of partnership activity could lead to <b>ineffective enforcement of the PSPOs</b> resulting in reduced residents' confidence in the partnerships ability to respond to neighbourhood level ASB issues. - Ineffective community engagement and analysis of partnership information could result in <b>resources not being targeted in areas with the most persistent and severe ASB.</b>
Celebrating our diverse and strong communities and taking a zero-tolerance approach to hate crime	- Strengthen the partnership approach to tackling Hate Crime through the continued delivery of the Barnet Zero Tolerance to Hate Crime project which aims to increase the confidence of victims and witnesses of Hate Crime to report it	Mar 2020	- Number of racist and religious hate crimes reported - Number of Hate Crime Reporting Centres in Barnet	Monitor 10	
	- Deliver a co-ordinated communications campaign raising awareness about Hate Crime and promoting the Hate Crime Reporting Centres	Oct 2019	- Number of residents signed up as Hate Crime Awareness Champions	50	- If there were a lack of co-ordination across the partnership the <b>clarity and coherence of the message could be compromised.</b>
	- Deliver a training programme to community organisations recruited as reporting centres	Mar 2020	- Number of training sessions delivered across the partnership - Number of staff to receive training	10 100	- A failure across the partnership to give sufficient priority to engaging with the Hate Crime Awareness

<sup>2</sup> A 5% reduction vs. 2017/18 baseline of 8,268 calls

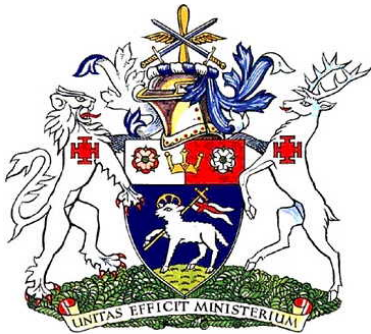
	<ul style="list-style-type: none"> <li>and VCFS organisations supporting the most vulnerable in the community so that they are able to identify hate crimes, provide support and advice for victims of Hate Crime</li> <li>- Celebrate diverse communities by bringing them together and sharing information on activities via the Communities Together Network, including the CTN Bulletin</li> </ul>	Mar 2020	<ul style="list-style-type: none"> <li>across the partnership</li> <li>- Number of Hate Crime Awareness workshops delivered</li> <li>- Number of CTN meetings held per year</li> </ul>	5 4	<ul style="list-style-type: none"> <li>training programme could <b>limit its effectiveness and harm the ability of the partnership to provide a coordinated response to Hate Crime.</b></li> </ul>
Focusing on the strengths of the community and what they can do to help themselves and each other	<ul style="list-style-type: none"> <li>- Continue to work with Inclusion Barnet and Volunteering Barnet to provide support to residents and groups who want to build on the strengths of the community</li> <li>- Promote volunteering opportunities to residents via the CTN, Barnet First and council website.</li> </ul>	Mar 2020 Mar 2020	<ul style="list-style-type: none"> <li>- Residents who agree that people pull together to help improve the area (RPS)</li> <li>- Number of hours of 121 surgeries</li> <li>- Number of Funders Fairs</li> <li>- Residents who volunteer at least once a month (RPS)</li> <li>- Number of new residents registering to be a volunteer</li> </ul>	54% 36hrs 2 33% 750	<ul style="list-style-type: none"> <li>- If there is no resource to continue the partnership approach, the council could have <b>limited opportunities to support the sector</b></li> <li>- If working relationships across the partnership are not effective it could <b>affect the efficacy of the support.</b></li> </ul>
Continuing to maximise access to libraries through a technology and digitally enabled service that serves our communities	<ul style="list-style-type: none"> <li>- Provide spaces to hire for community groups in all Barnet's libraries and enable rooms to be booked online via the Booking Live system</li> <li>- Raise awareness of the range of services available in libraries and maximise use</li> </ul>	Mar 2020 Mar 2020	<ul style="list-style-type: none"> <li>- Percentage of rooms booked per available hour</li> <li>- Number of events taking place in community rooms</li> <li>- Number of Year of Learning attendees</li> <li>- Library membership and Self-Service Opening registration</li> </ul>	Monitor <sup>3</sup> Monitor <sup>4</sup>	<ul style="list-style-type: none"> <li>- Delay in completing the build of Booking Live or the identification of significant issues in the testing phase may mean that <b>customers are unable to book rooms and events online.</b></li> </ul>

<sup>4</sup> Target set as Monitor whilst Year 1 baseline established.

	- Provide an enhanced Library Management System (LMS) to enable residents to search for information and reserve books and other items online	Apr 2019	- Number of online reservations - Number of visits to online catalogue	Monitor <sup>5</sup>	- If the testing phase identifies any significant issues this could lead to a <b>delay in the new LMS.</b>
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<sup>5</sup> Target set as Monitor whilst Year 1 baseline established.



## Community Leadership and Libraries Committee

7 March 2019

<b>Title</b>	<b>Referral from Full Council, 18 December 2018</b>
<b>Report of</b>	Head of Governance
<b>Wards</b>	All
<b>Status</b>	Public
<b>Urgent</b>	No
<b>Key</b>	No
<b>Enclosures</b>	None
<b>Officer Contact Details</b>	Tracy Scollin, Governance Officer Tel: 020 8359 2315 <a href="mailto:tracy.scollin@barnet.gov.uk">tracy.scollin@barnet.gov.uk</a>

### Summary

The report informs the Community Leadership and Libraries Committee of referral of a Motion from Full Council.

### Officers Recommendations

That the Community Leadership and Libraries Committee's instructions in relation to this referral are requested.

## **1. WHY THIS REPORT IS NEEDED**

- 1.1 Council on 18 December 2018 resolved to refer the following motion to the Community Leadership and Libraries Committee for consideration.

**Administration Motion in the name of Cllr Rohit Grover: All faiths and none celebrating together in Barnet.**

**“RESOLVED that:**

**Council acknowledges that in December, the darkest month of the northern hemisphere, many faith communities come together to mark important religious festivals.**

**Many Barnet Christians will be celebrating Advent in the run up to Christmas, and the Jewish festival of Hanukkah typically falls within this period. Buddhists celebrate Siddhartha Gautama’s Enlightenment, while Zoroastrians mark the death of the Prophet Zoroaster. Some residents may even celebrate the Winter Solstice. Hindus, Sikhs, and Jains celebrated Diwali in November, while Muslims also recently celebrated the Birthday of the Prophet.**

**Council believes this is the season in which the borough’s cultural and religious diversity is most prominent, while also emphasising our shared humanity and shared home in Barnet.**

**However, Council also recognises the unwelcome rise of intolerance and extremism in many aspects of public life. Mindful that interaction with those of different cultures and traditions is often a salve to tensions, Council instructs the Community Leadership & Libraries Committee to consider means of bringing residents together during festive seasons, under the priorities identified in the Barnet Together Action Plan 2018.”**

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 No recommendations have been made. The Committee are therefore requested to give consideration and provide instruction.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

3.1 Not applicable.

#### **4. POST DECISION IMPLEMENTATION**

4.1 The Committee have the following options:

- Take no action;
- Instruct an officer to take action; or
- Request a report to a future meeting of the Committee.

4.2 Post decision implementation will depend on the decision taken by the Committee.

#### **5. IMPLICATIONS OF DECISION**

##### **5.1 Corporate Priorities and Performance**

5.1.1 As and when issues are progressed, they will need to be evaluated against the Corporate Plan and other relevant policies.

##### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 None in the context of this report.

##### **5.3 Social Value**

5.3.1 N/A

##### **5.4 Legal and Constitutional References**

CLLC Terms of Reference states the Committee has 'Responsibility for libraries, culture, civic events, the mayoralty, community safety, registration and nationality service'.

##### **5.5 Risk Management**

5.5.1 N/A

##### **5.6 Equalities and Diversity**

5.6.1 N/A

##### **5.7 Corporate Parenting**

5.7.1 N/A

##### **5.8 Consultation and Engagement**

5.8.1 N/A

5.9 **Insight**

5.9.1 N/A

**6. BACKGROUND PAPERS**

6.1 None.